§24 C.19:44A-20.10a §25 C.19:44A-20.12a \$26 C.19:44A-11.3b §33 C.19:44A-10.2 §34 C.19:44A-6.2 §35 C.19:44A-6a §37 Repealer §38 Note

P.L. 2023, CHAPTER 30, approved April 3, 2023 Senate Committee Substitute (Second Reprint) for Senate, No. 2866

1 AN ACT establishing "The Elections Transparency Act," concerning 2 campaign contribution limits and reporting requirements, 3 amending various parts of the statutory law, supplementing 4 P.L.1973, c.83 (C.19:44A-1 et seq.), repealing section 1 of 5 P.L.2005, c.271, and requiring an appropriation.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 7 of P.L.1973, c.83 (C.19:44A-7) is amended to read 10 11 as follows:
- 7. The amount which may be spent in aid of the candidacy of 12 any qualified candidate for Governor in a primary election shall not 13 14 exceed [\$2,200,000] <u>\$7,300,000</u>. The amount which may be spent in aid of the candidacy of any qualified joint candidates for 15 Governor and Lieutenant Governor in a general election shall not 16 17 exceed [\$5,000,000] \$15,600,000; but such sums shall not include 18 the traveling expenses of the candidate or candidates or of any 19 person other than the candidate or candidates if such traveling expenses are voluntarily paid by such person without any 20 understanding or agreement with the candidate or candidates that
- 21 22 they shall be, directly or indirectly, repaid to him by the candidate
- 23 or candidates.
- (cf: P.L.2009, c.66, s.7) 24

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter. Matter enclosed in superscript numerals has been adopted as follows: ¹Senate SBA committee amendments adopted March 16, 2023. ²Assembly AAP committee amendments adopted March 23, 2023.

- 2. Section 22 of P.L.1993, c.65 (C.19:44A-7.2) is amended to read as follows:
- 3 22. a. Not later than December 1 [of each year preceding any year in which a general election is to be held to fill the offices of 4 5 Governor and Lieutenant Governor for a four-year term], 2023 and 6 every two years thereafter, the Election Law Enforcement Commission shall adjust the amounts, set forth in subsection b. of 7 8 this section, which shall be applicable under P.L.1973, c.83 9 (C.19:44A-1 et al.) to primary and general elections for any public 10 office other than the offices of Governor and Lieutenant Governor 11 at a percentage which shall be [the same] calculated in the same 12 manner as the percentage of change that the commission applies to 13 the amounts used for the primary election for the office of Governor 14 and the general election for the offices of Governor and Lieutenant 15 Governor [held in the third year preceding the year in which that December 1 occurs, pursuant to section 19 of P.L.1980, c.74 16
 - b. The amounts subject to adjustment as provided under this section shall be:

(C.19:44A-7.1), and any amount so adjusted shall be rounded in the

- (1) the minimum amount raised or expended by any two or more persons acting jointly who qualify as a political committee and the minimum amount contributed or expected to be contributed in any calendar year by any group of two or more persons acting jointly who qualify as a continuing political committee as defined in section 3 of P.L.1973, c.83 (C.19:44A-3);
 - (2) (Deleted by amendment, P.L.2004, c.28);

same manner as provided in that section.

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- 28 (3) the minimum amount of a contribution to a political 29 committee, continuing political committee, legislative leadership 30 committee or a political party committee received during the period 31 between the 13th day prior to the election and the date of the 32 election, the minimum amount of an expenditure by a political 33 committee during that period, and the minimum amount of an 34 expenditure by a continuing political committee during the period 35 beginning after March 31 and ending on the date of the primary 36 election and the period beginning after September 30 and ending on 37 the date of the general election which triggers an obligation to 38 report that contribution to the commission pursuant to section 8 of 39 P.L.1973, c.83 (C.19:44A-8), and the minimum amount of a 40 contribution to a candidate, candidate committee or joint candidates 41 committee received during the period between the 13th day prior to 42 the election and the date of the election which triggers an obligation 43 to report that contribution to the commission pursuant to section 16 44 of P.L.1973, c.83 (C.19:44A-16);
 - (4) the maximum amount which may be expended by the campaign organizations of two or more candidates forming a joint

candidates committee without being required to file contribution reports, pursuant to section 8 of P.L.1973, c.83 (C.19:44A-8);

- (5) the maximum amount that a person, not acting in concert with any other person or group, may spend to support or defeat a candidate or to aid the passage or defeat of a public question without being required to report all such expenditures and expenses to the commission pursuant to section 11 of P.L.1973, c.83 (C.19:44A-11) and the maximum amount that a person, not acting in concert with any other person or group, may raise through a public solicitation and expend to finance any lawful activity in support of or in opposition to any candidate or public question or to seek to influence the content, introduction, passage or defeat of legislation pursuant to section 19 of P.L.1973, c.83 (C.19:44A-19);
- (6) the maximum amount that may be expended, in the aggregate, on behalf of a candidate without requiring that candidate to file contribution reports with the commission and the maximum amount that may be expended, in the aggregate, on behalf of a candidate seeking election to a public office of a school district, without requiring that candidate to file contribution reports with the commission pursuant to section 16 of P.L.1973, c.83 (C.19:44A-16);
- (7) the maximum amount of penalty which may be imposed by the commission on any person who fails to comply with the regulatory provisions of P.L.1973, c.83 (C.19:44A-1 et al.) for a first offense or a second and subsequent offenses, pursuant to section 22 of P.L.1973, c.83 (C.19:44A-22);
- (8) the maximum amount of penalty which may be imposed by the commission on any corporation or labor organization which provides any of its employees any additional increment of salary for the express purpose of making a contribution to a candidate, candidate committee, joint candidates committee, political party committee, legislative leadership committee, political committee or continuing political committee for a first or a second and subsequent offenses, pursuant to section 15 of P.L.1993, c.65 (C.19:44A-20.1);
 - (9) (Deleted by amendment, P.L.2004, c.174);
- (10) (Deleted by amendment, P.L.2004, c.174);
 - (11) (Deleted by amendment, P.L.2004, c.174);
- (12) the amount of filing fees which may be collected from a candidate committee, a joint candidates committee, a continuing political committee, a political party committee, a legislative leadership committee, or any other person pursuant to section 6 of P.L.1973, c.83 (C.19:44A-6) (as that section shall have been amended by P.L.1983, c.579).
- c. Not later than December 15 **[**of each year preceding any year in which a general election is to be held to fill the offices of Governor and Lieutenant Governor for a four-year term **]**, 2023 and every two years thereafter, the commission shall report to the

Legislature and make public its adjustment of limits in accordance with the provisions of this section. Whenever, following the transmittal of that report, the commission shall have notice that a person has declared as a candidate for nomination for election or for election to any public office in a forthcoming primary or general election, it shall promptly notify that candidate of the amounts of those adjusted limits.

8 (cf: P.L.2009, c.66, s.9)

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- 3. Section 2 of P.L.2004, c.174 (C.19:44A-7.3) is amended to read as follows:
- 2. a. No later than July 1 [of each year preceding any year in 12 which a general election is to be held to fill the offices of Governor 13 14 and Lieutenant Governor for a four-year term 1, 2024 and every two years thereafter, the commission shall [issue a report setting forth 15 16 its recommendations for the adjustment of adjust the amounts, set 17 forth in subsection b. of this section and applicable to P.L.1973, 18 c.83 (C.19:44A-1 et seq.), to primary and general elections for any 19 public office other than the offices of Governor and Lieutenant 20 Governor, to limitations on contributions to and from political 21 committees, continuing political committees, candidate committees, 22 joint candidates committees, political party committees and 23 legislative leadership committees and to other amounts, at a 24 percentage which shall be [the same] calculated in the same 25 manner as the percentage of change that the commission applies to 26 the amounts used for the primary election for the office of Governor 27 and the general election for the offices of Governor and Lieutenant 28 Governor [held in the third year preceding the year in which that 29 December 1 occurs], pursuant to section 19 of P.L.1980, c.74 30 (C.19:44A-7.1). Any amount so [recommended for adjustment] 31 adjusted shall be rounded in the same manner as provided in that 32 section.
 - b. The amounts to be **[**recommended for adjustment**]** <u>adjusted</u> as provided under this section shall be:
 - (1) the maximum amount of contributions permitted to be made by an individual, a corporation or labor organization to a candidate, candidate committee or joint candidates committee, the maximum amount of contributions permitted to be made by a political committee or a continuing political committee to a candidate, candidate committee or joint candidates committee other than the committee of a candidate for nomination for the office of Governor or the committee of candidates for election to the offices of Governor and Lieutenant Governor and the maximum amount of contributions permitted to be made by one candidate, candidate committee or joint candidates committee, other than the committee of a candidate for nomination for the office of Governor or the committee for election to the offices of Governor and Lieutenant

- Governor, to another candidate, candidate committee or joint candidates committee other than the committee of a candidate for nomination for the office of Governor or the committee for election to the offices of Governor and Lieutenant Governor pursuant to section 18 of P.L.1993, c.65 (C.19:44A-11.3);
 - (2) the maximum amount of contributions permitted to be made by an individual, corporation, labor organization, political committee, continuing political committee, candidate committee or joint candidates committee or any other group to any political party committee or any legislative leadership committee pursuant to section 19 of P.L.1993, c.65 (C.19:44A-11.4); and
 - (3) the maximum amount of contributions permitted to be made by a candidate, candidate committee or joint candidates committee to a political committee or a continuing political committee and the maximum amount of contributions permitted to be made by one political committee or continuing political committee to another political committee or continuing political committee pursuant to section 20 of P.L.1993, c.65 (C.19:44A-11.5).
 - c. No later than July 15 [of each year preceding any year in which a general election is to be held to fill the offices of Governor and Lieutenant Governor for a four-year term], 2024 and every two years thereafter, the commission shall [transmit a copy of its report to each member of] report to the Legislature and make public its [recommended] adjustment of limits pursuant to this section. [The Legislature shall have the option of adopting all or part of the recommended adjustments by the passage of appropriate legislation] Whenever, following the transmittal of that report, the commission shall have notice that a person has declared as a candidate for nomination for election or for election to any public office in a forthcoming primary or general election, it shall promptly notify that candidate of the amounts of those adjusted limits.

33 (cf: P.L.2009, c.66, s.10)

- 4. Section 8 of P.L.1973, c.83 (C.19:44A-8) is amended to read as follows:
- 8. a. (1) Each political committee shall make a full cumulative report, upon a form prescribed by the Election Law Enforcement Commission, of all contributions in excess of \$200 in the form of moneys, loans, paid personal services, or other things of value made to it and all expenditures made, incurred, or authorized by it in furtherance of the nomination, election, or defeat of any candidate, or in aid of the passage or defeat of any public question, or to provide political information on any candidate or public question, during the period ending 48 hours preceding the date of the report and beginning on the date on which the first of those contributions was received or the first of those expenditures was made, whichever

The cumulative report, except as hereinafter 1 occurred first. 2 provided, shall contain the name and mailing address of each person 3 or group from whom moneys, loans, paid personal services or other 4 things of value in excess of \$200 have been contributed since 48 5 hours preceding the date on which the previous such report was 6 made and the amount contributed by each person or group, and 7 where the contributor is an individual, the report shall indicate the 8 occupation of the individual and the name and mailing address of 9 the individual's employer. In the case of any loan reported pursuant 10 to this subsection, the report shall contain the name and mailing 11 address of each person who has cosigned such loan since 48 hours 12 preceding the date on which the previous such report was made, and 13 where an individual has cosigned such loans, the report shall 14 indicate the occupation of the individual and the name and mailing 15 address of the individual's employer. The cumulative report shall 16 also contain the name and address of each person, firm or 17 organization to whom expenditures have been paid since 48 hours 18 preceding the date on which the previous such report was made and 19 the amount and purpose of each such expenditure. The cumulative 20 report shall be filed with the Election Law Enforcement 21 Commission on the dates designated in section 16 hereof.

The campaign treasurer of the political committee reporting shall certify to the correctness of each report.

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Each campaign treasurer of a political committee shall file written notice with the commission of a contribution in excess of [\$500] \$200 received during the period between the 13th day prior to the election and the date of the election, and of an expenditure of money or other thing of value in excess of [\$500] \$200 made, incurred or authorized by the political committee to support or defeat a candidate in an election, or to aid the passage or defeat of any public question, during the period between the 13th day prior to the election and the date of the election. The notice of a contribution shall be filed in writing or by electronic transmission within [48] 72 hours of the receipt of the contribution [and] when the contribution is received between the 13th day and the eighth day prior to the election, or within 24 hours of the receipt of the contribution when the contribution is received between the seventh day prior to the election and the date of the election. The notice shall set forth the amount and date of the contribution, the name and mailing address of the contributor, and where the contributor is an individual, the individual's occupation and the name and mailing address of the individual's employer. The notice of an expenditure shall be filed in writing or by electronic transmission within [48] <u>72</u> hours of the making, incurring or authorization of the expenditure [and] when the expenditure is made, incurred, or authorized between the 13th day and the eighth day prior to the election, or within 24 hours when the expenditure is made, incurred,

or authorized between the seventh day prior to the election and the 2 date of the election. The notice shall set forth the name and mailing address of the person, firm or organization to whom or which the 4 expenditure was paid and the amount and purpose of the expenditure.

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- (2) When a political committee or an individual seeking party office makes or authorizes an expenditure on behalf of a candidate, it shall provide immediate written notification to the candidate of the expenditure.
- b. (1) A group of two or more persons acting jointly, or any corporation, partnership, or any other incorporated unincorporated association including a political club, political action committee, civic association or other organization, which in any calendar year contributes or expects to contribute at least \$2,500.00 to the aid or promotion of the candidacy of an individual, or of the candidacies of individuals, for elective public office or the passage or defeat of a public question or public questions and which expects to make contributions toward such aid or promotion, or toward such passage or defeat, during a subsequent election shall certify that fact to the commission, and the commission, upon receiving that certification and on the basis of any information as it may require of the group, corporation, partnership, association or other organization, shall determine whether the group, corporation, partnership, association or other organization is a continuing political committee for the purposes of this act. If the commission determines that the group, corporation, partnership, association or other organization is a continuing political committee, it shall so notify that continuing political committee.

No person serving as the chairman of a political party committee or a legislative leadership committee shall be eligible to be appointed or to serve as the chairman of a continuing political committee.

(2) A continuing political committee shall file with the Election Law Enforcement Commission, not later than April 15, July 15, October 15 and January 15 of each calendar year, a cumulative quarterly report of all moneys, loans, paid personal services or other things of value in excess of \$200 contributed to it during the period ending on the 15th day preceding that date and commencing on January 1 of that calendar year or, in the case of the cumulative quarterly report to be filed not later than January 15, of the previous calendar year, and all expenditures made, incurred, or authorized by it during the period, whether or not such expenditures were made, incurred or authorized in furtherance of the election or defeat of any candidate, or in aid of the passage or defeat of any public question or to provide information on any candidate or public question.

The cumulative quarterly report shall contain the name and mailing address of each person or group from whom moneys, loans, paid personal services or other things of value in excess of \$200

have been contributed and the amount contributed by each person or 1 2 group, and where an individual has made such contributions, the 3 report shall indicate the occupation of the individual and the name 4 and mailing address of the individual's employer. In the case of any 5 loan reported pursuant to this subsection, the report shall contain 6 the name and address of each person who cosigns such loan, and 7 where an individual has cosigned such loans, the report shall 8 indicate the occupation of the individual and the name and mailing 9 address of the individual's employer. The report shall also contain 10 the name and address of each person, firm or organization to whom 11 expenditures have been paid and the amount and purpose of each 12 such expenditure. The treasurer of the continuing political committee reporting shall certify to the correctness of each 13 14 cumulative quarterly report.

Each continuing political committee shall provide immediate written notification to each candidate of all expenditures made or authorized on behalf of the candidate.

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If any continuing political committee submitting cumulative quarterly reports as provided under this subsection receives a contribution from a single source of more than [\$500] \$200 after the final day of a quarterly reporting period and on or before a primary, general, municipal, school or special election which occurs after that final day but prior to the final day of the next reporting period it shall, in writing or by electronic transmission, report that contribution to the commission within [48] 72 hours of the receipt thereof ¹if that contribution is received between the 15th day prior to that election and the day of the election¹, except that a contribution received between the seventh day prior to the election and the date of the election shall be reported within 24 hours of the receipt thereof, including in that report the amount and date of the contribution; the name and mailing address of the contributor; and where the contributor is an individual, the individual's occupation and the name and mailing address of the individual's employer. If any continuing political committee makes or authorizes an expenditure of money or other thing of value in excess of [\$500] \$200, or incurs any obligation therefor, to support or defeat a candidate in an election, or to aid the passage or defeat of any public question, ¹[after March 31 and on or before] between the 15th day prior to the day of the primary election and 1 the day of the primary election, or ¹[after September 30 and on or before] between the 15th day prior to the day of the general election and 1 the day of the general election, it shall, in writing or by electronic transmission, report that expenditure to the commission within [48] 72 hours of the making, authorizing or incurring thereof, except that an expenditure made, authorized, or incurred between the seventh day prior to the election and the date of the election shall be

reported within 24 hours of the making, authorizing, or incurring thereof.

A continuing political committee which ceases making contributions toward the aiding or promoting of the candidacy of an individual, or of the candidacies of individuals, for elective public office in this State or the passage or defeat of a public question or public questions in this State shall certify that fact in writing to the commission, and that certification shall be accompanied by a final accounting of any fund relating to such aiding or promoting including the final disposition of any balance in such fund at the time of dissolution. Until that certification has been filed, the committee shall continue to file the quarterly reports as provided under this subsection.

c. Each political party committee and each legislative leadership committee shall file with the Election Law Enforcement Commission, not later than April 15, July 15, October 15 and January 15 of each calendar year, a cumulative quarterly report of all moneys, loans, paid personal services or other things of value in excess of \$200 contributed to it during the period ending on the 15th day preceding that date and commencing on January 1 of that calendar year or, in the case of the cumulative quarterly report to be filed not later than January 15, of the previous calendar year, and all expenditures made, incurred, or authorized by it during the period, whether or not such expenditures were made, incurred or authorized in furtherance of the election or defeat of any candidate, or in aid of the passage or defeat of any public question or to provide information on any candidate or public question.

The cumulative quarterly report shall contain the name and mailing address of each person or group from whom moneys, loans, paid personal services or other things of value in excess of \$200 have been contributed and the amount contributed by each person or group, and where an individual has made such contributions, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. In the case of any loan reported pursuant to this subsection, the report shall contain the name and address of each person who cosigns such loan, and where an individual has cosigned such loans, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. The report shall also contain the name and address of each person, firm or organization to whom expenditures have been paid and the amount and purpose of each such expenditure. The treasurer of the political party committee or legislative leadership committee reporting shall certify to the correctness of each cumulative quarterly report.

d. (1) Each independent expenditure committee <u>making an</u> <u>electioneering communication pertaining to a primary election</u> shall file with the Election Law Enforcement Commission, **[**not later than April 15, July 15, October 15 and January 15 of each calendar

1 year, a cumulative quarterly report <u>a cumulative report on the 11th</u> 2 day preceding the primary election, and after the primary election 3 file a report on the 20th day following the election, upon a form 4 prescribed by the Election Law Enforcement Commission, of all 5 contributions received in excess of [\$10,000] \$7,500 in the form of 6 moneys, loans, paid personal services, or other things of value made 7 to it ¹for the purpose of furthering the independent expenditure ¹, 8 and of all <u>independent</u> expenditures [in excess of \$3,000] made, 9 incurred, or authorized by it [in influencing or attempting to 10 influence the outcome of any election or the nomination, election, 11 or defeat of any person to State or local elective public office or the 12 passage or defeat of any public question, legislation, or regulation, 13 or in providing political information on any candidate or public 14 question, legislation, or regulation, during the period ending 48 hours preceding the date of the report and beginning on the date on 15 16 which the first of those contributions was received or the first of 17 those expenditures was made, whichever occurred first. The 18 quarterly beginning on the first day of the preceding calendar year 19 and ending on the reporting date. Each independent expenditure 20 committee making an electioneering communication pertaining to a 21 municipal, runoff, school board, special, or general election shall 22 file with the Election Law Enforcement Commission a cumulative 23 report on the 29th day preceding the election, a report on the 11th 24 day preceding the election, and after the election file a report on the 25 20th day following the election, upon a form prescribed by the 26 Election Law Enforcement Commission, of all contributions 27 received in excess of \$7,500 in the form of moneys, loans, paid 28 personal services, or other things of value made to it ¹for the 29 purpose of furthering the independent expenditure¹, and of all 30 independent expenditures made, incurred, or authorized by it 31 beginning on the first day of the preceding calendar year and ending 32 on the reporting date. The report, except as hereinafter provided, 33 shall contain the name and mailing address of each person or group 34 from whom moneys, loans, paid personal services or other things of 35 value have been contributed since 48 hours preceding the date on 36 which such previous report was made and the amount contributed 37 by each person or group in excess of [\$10,000] \$7,500, and when 38 the contributor is an individual, the report shall indicate the 39 occupation of the individual and the name and mailing address of 40 the individual's employer. In the case of any loan reported pursuant 41 to this subsection, the report shall contain the name and mailing 42 address of each person who has cosigned such loan since 48 hours 43 preceding the date on which the previous such report was made, and 44 when an individual has cosigned such loans, the report shall 45 indicate the occupation of the individual and the name and mailing 46 address of the individual's employer. The [quarterly] report shall 47 also contain the name and address of each person, firm, or

organization to whom expenditures have been paid since 48 hours 1 2 preceding the date on which the previous such report was made and 3 the amount and purpose of each such expenditure.

(2) [An independent expenditure committee shall disclose all expenditures made by it in excess of \$3,000, including, but not limited to, for electioneering communications, voter registration, get-out-the-vote efforts, polling, and research. The disclosures required by this paragraph shall be reported to the Election Law Enforcement Commission on the same schedule as required for

10 continuing political committees pursuant to this section.

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The treasurer of the reporting independent expenditure committee shall certify the correctness of each report and shall maintain all records of contributions and expenditures for a period of not less than four years.

The [\$10,000] \$7,500 contribution amount [and the \$3,000] expenditure amount established in this subsection I shall remain as stated in this subsection without further adjustment by the commission pursuant to section 22 of P.L.1993, c.65 (C.19:44A-7.2).

e. When a political party committee [,] or legislative leadership committee [or independent expenditure committee] receives a contribution from a single source of more than [\$500] \$200 after the final day of a quarterly reporting period and on or before a primary, general, municipal, school, or special election which occurs after that final day but prior to the final day of the next reporting period it shall, in writing or by electronic transmission, report that contribution to the commission within [48] 72 hours of the receipt thereof ¹if that contribution is received between the 15th day prior to that election and the day of the election¹, except that a contribution received between the seventh day prior to the election and the date of the election shall be reported within 24 hours of the receipt thereof, including in that report the amount and date of the contribution; the name and mailing address of the contributor; and where the contributor is an individual, the individual's occupation and the name and mailing address of the individual's employer. When a political party committee [,] or legislative leadership committee [, or an independent expenditure committee makes or authorizes an expenditure of money or other thing of value in excess of \$800, or incurs any obligation therefor, to support or defeat a candidate in an election, or to aid the passage or defeat of any public question, [or to aid the passage or defeat of legislation or regulation in the case of an independent expenditure committee, **1** ¹ **[** after March 31 and on or before between the 15th day prior to the day of the primary election and the day of the primary election, or Lafter September 30 and on or before between the 15th day prior to the day of the

general election and the day of the general election, it shall, in 1 2 writing or by electronic transmission, report that expenditure to the 3 commission within [48] 72 hours of the making, authorizing or 4 incurring thereof, except that an expenditure made, authorized, or 5 incurred between the seventh day prior to the election and the date 6 of the election shall be reported within 24 hours of the making, 7 authorizing, or incurring thereof.

- In any report filed pursuant to the provisions of this section the organization or committee reporting may exclude from the report the name of and other information relating to any contributor whose contributions during the period covered by the report did not exceed [\$300] \$200, provided, however, that (1) such exclusion is unlawful if any person responsible for the preparation or filing of the report knew that it was made with respect to any person whose contributions relating to the same election or issue and made to the reporting organization or committee aggregate, in combination with the contribution in respect of which such exclusion is made, more than [\$300] \$200 and (2) any person who knowingly prepares, assists in preparing, files or acquiesces in the filing of any report from which the identification of a contributor has been excluded contrary to the provisions of this section is subject to the provisions of section 21 of P.L.1973, c.83 (C.19:44A-21), but (3) nothing in this proviso shall be construed as requiring any committee or organization reporting pursuant to this act to report the amounts, dates or other circumstantial data regarding contributions made to any other organization or political committee, political party committee or campaign organization of a candidate.
- Any report filed pursuant to the provisions of this section shall include an itemized accounting of all receipts and expenditures relative to any testimonial affairs held since the date of the most recent report filed, which accounting shall include the name and mailing address of each contributor in excess of [\$300] \$200 to such testimonial affair and the amount contributed by each; in the case of an individual contributor, the occupation of the individual and the name and mailing address of the individual's employer; the expenses incurred; and the disposition of the proceeds of such testimonial affair.

The [\$300] \$200 limit established in this subsection shall remain as stated in this subsection without further adjustment by the commission in the manner prescribed by section 22 of P.L.1993, c.65 (C.19:44A-7.2).

42 (cf: P.L.2019, c.124, s.2)

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- 44 5. Section 11 of P.L.1973, c.83 (C.19:44A-11) is amended to 45 read as follows:
- 46 11. No contribution of money or other thing of value, nor obligation therefor, including but not limited to contributions, loans

- or obligations of a candidate himself or of his family, shall be made 1 2 or received, and no expenditure of money or other thing of value, 3 nor obligation therefor, including expenditures, loans or obligations 4 of a candidate himself or of his family, shall be made or incurred, 5 directly or indirectly, to support or defeat a candidate in any 6 election, or to aid the passage or defeat of any public question, or 7 [to aid the passage or defeat of legislation or regulation] as an 8 independent expenditure or electioneering communication in the 9 case of an independent expenditure committee, except through:
 - a. The duly appointed campaign treasurer or deputy campaign treasurers of the candidate committee or joint candidates committee:

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- b. The duly appointed organizational treasurer or deputy organizational treasurers of a political party committee or a continuing political committee;
- c. The duly appointed campaign treasurer or deputy campaign treasurers of a political committee;
- d. The duly appointed organizational treasurer or deputy organizational treasurer of a legislative leadership committee; or
- e. The duly appointed organizational treasurer or deputy organizational treasurer of an independent expenditure committee.

22 It shall be lawful, however, for any person, not acting in concert 23 with any other person or group, to expend personally from his own 24 funds a sum which is not to be repaid to him for any purpose not 25 prohibited by law, or to contribute his own personal services and 26 personal traveling expenses, to support or defeat a candidate or to 27 aid the passage or defeat of a public question; provided, however, 28 that any person making such expenditure shall be required to report 29 his or her name and mailing address and the amount of all such 30 expenditures and expenses, except personal traveling expenses, if 31 the total of the money so expended, exclusive of such traveling 32 expenses, exceeds [\$500] \$200, and also, where the person is an 33 individual, to report the individual's occupation and the name and 34 mailing address of the individual's employer, to the Election Law Enforcement Commission at the same time and in the same manner 35 36 as a political committee subject to the provisions of section 8 of 37 P.L.1973, c.83 (C.19:44A-8). Such expenditure made during the 38 period between the 13th day and the eighth day prior to the election 39 [and the date of the election] shall be filed in writing or by 40 [telegram] <u>electronic transmission</u> within [48] <u>72</u> hours of the 41 making, incurring or authorization of the expenditure, and such 42 expenditure made during the period between the seventh day prior 43 to the election and the date of the election shall be reported within 44 24 hours of the making, incurring, or authorization of the 45 expenditure, which filing shall set forth the name and mailing 46 address of the person, firm or organization to whom or which the 47 expenditure was paid and the amount and purpose of the 48 expenditure.

No contribution of money shall be made in currency, except contributions in response to a public solicitation, provided that cumulative currency contributions of up to \$200 may be made to a candidate committee or joint candidates committee, a political committee, a continuing political committee, an independent expenditure committee, a legislative leadership committee or a political party committee if the contributor submits with the currency contribution a written statement of a form as prescribed by the commission, indicating the contributor's name, mailing address and occupation and the amount of the contribution, including the contributor's signature and the name and mailing address of the contributor's employer. Adjustments to the \$200 limit established in this paragraph which have been made by the Election Law Enforcement Commission, pursuant to section 22 of P.L.1993, c.65 (C.19:44A-7.2), prior to the effective date of P.L.2004, c.28 are rescinded. The \$200 limit established in this paragraph shall remain as stated in this paragraph without further adjustment by the commission in the manner prescribed by section 22 of P.L.1993, c.65 (C.19:44A-7.2).

Any anonymous contribution received by a campaign treasurer or deputy campaign treasurer shall not be used or expended, but shall be returned to the donor, if his identity is known, and if no donor is found, the contribution shall escheat to the State.

No person, partnership or association, either directly or through an agent, shall make any loan or advance, the proceeds of which that person, partnership or association knows or has reason to know or believe are intended to be used by the recipient thereof to make a contribution or expenditure, except by check or money order identifying the name, mailing address and occupation or business of the maker of the loan, and, if the maker is an individual, the name and mailing address of that individual's employer; provided, however, that such loans or advances to a single individual, up to a cumulative amount of \$50 in any calendar year, may be made in currency.

(cf: P.L.2019, c.124, s.5)

6. Section 18 of P.L.1993, c.65 (C.19:44A-11.3) is amended to read as follows:

18. a. No individual, other than an individual who is a candidate, no corporation of any kind organized and incorporated under the laws of this State or any other state or any country other than the United States, no labor organization of any kind which exists or is constituted for the purpose, in whole or in part, of collective bargaining, or of dealing with employers concerning the grievances, terms or conditions of employment, or of other mutual aid or protection in connection with employment, or any group shall: (1) pay or make any contribution of money or other thing of value to a candidate who has established only a candidate

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committee, his campaign treasurer, deputy campaign treasurer or candidate committee which in the aggregate exceeds [\$2,600] \$5,200 per election, or (2) pay or make any contribution of money or other thing of value to candidates who have established only a joint candidates committee, their campaign treasurer, deputy campaign treasurer, or joint candidates committee, which in the aggregate exceeds [\$2,600] \$5,200 per election per candidate, or (3) pay or make any contribution of money or other thing of value to a candidate who has established both a candidate committee and a joint candidates committee, the campaign treasurers, deputy campaign treasurers, or candidate committee or joint candidates committee, which in the aggregate exceeds [\$2,600] \$5,200 per election. No candidate who has established only a candidate committee, his campaign treasurer, deputy campaign treasurer or candidate committee shall knowingly accept from an individual, other than an individual who is a candidate, a corporation of any kind organized and incorporated under the laws of this State or any other state or any country other than the United States, a labor organization of any kind which exists or is constituted for the purpose, in whole or in part, of collective bargaining, or of dealing with employers concerning the grievances, terms or conditions of employment, or of other mutual aid or protection in connection with employment, or any group any contribution of money or other thing of value which in the aggregate exceeds [\$2,600] \$5,200 per election, and no candidates who have established only a joint candidates committee, or their campaign treasurer, deputy campaign treasurer, or joint candidates committee, shall knowingly accept from any such source any contribution of money or other thing of value which in the aggregate exceeds [\$2,600] \$5,200 per election per candidate, and no candidate who has established both a candidate committee and a joint candidates committee, the campaign treasurers, deputy campaign treasurers, or candidate committee or joint candidates committee shall knowingly accept from any such source any contribution of money or other thing of value which in the aggregate exceeds [\$2,600] \$5,200 per election. b. (1) No political committee or continuing political committee

b. (1) No political committee or continuing political committee shall: (a) pay or make any contribution of money or other thing of value to a candidate who has established only a candidate committee, his campaign treasurer, deputy campaign treasurer or candidate committee, other than a candidate for nomination for election for the office of Governor or candidates for election for the offices of Governor and Lieutenant Governor, which in the aggregate exceeds [\$8,200] \$16,400 per election, or (b) pay or make any contribution of money or other thing of value to candidates who have established only a joint candidates committee, their campaign treasurer or deputy campaign treasurer, or the joint candidates committee, which in the aggregate exceeds [\$8,200]

\$16,400 per election per candidate, or (c) pay or make any 1 2 contribution of money or other thing of value to a candidate who 3 has established both a candidate committee and a joint candidates 4 committee, the campaign treasurers, deputy campaign treasurers, or 5 candidate committee or joint candidates committee, which in the 6 aggregate exceeds [\$8,200] \$16,400 per election. No candidate 7 who has established only a candidate committee, his campaign 8 treasurer, deputy campaign treasurer or candidate committee, other 9 than a candidate for nomination for election for the office of 10 Governor or candidates for election for the offices of Governor and 11 Lieutenant Governor, shall knowingly accept from any political 12 committee or continuing political committee any contribution of 13 money or other thing of value which in the aggregate exceeds 14 [\$8,200] \$16,400 per election, and no candidates who have 15 established only a joint candidates committee, their campaign 16 treasurer, deputy campaign treasurer, or joint candidates committee, 17 shall knowingly accept from any such source any contribution of 18 money or other thing of value which in the aggregate exceeds 19 [\$8,200] \$16,400 per election per candidate, and no candidate who 20 has established both a candidate committee and a joint candidates 21 committee, the campaign treasurers, deputy campaign treasurers, or 22 candidate committee or joint candidates committee shall knowingly 23 accept from any such source any contribution of money or other 24 thing of value which in the aggregate exceeds [\$8,200] \$16,400 per 25 election.

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(2) The limitation upon the knowing acceptance by a candidate, deputy campaign treasurer, campaign treasurer, committee or joint candidates committee of any contribution of money or other thing of value from a political committee or continuing political committee under the provisions of paragraph (1) of this subsection shall also be applicable to the knowing acceptance of any such contribution from the county committee of a political party by a candidate or the campaign treasurer, deputy campaign treasurer, candidate committee or joint candidates committee of a candidate for any elective public office in another county or, in the case of a candidate for nomination for election or for election to the office of member of the Legislature, in a legislative district in which, according to the federal decennial census upon the basis of which legislative districts shall have been established, less than 20% of the population resides within the county of that county committee. In addition, all contributor reporting requirements and other restrictions and regulations applicable to a contribution of money or other thing of value by a political committee or continuing political committee under the provisions of P.L.1973, c.83 (C.19:44A-1 et al.) shall likewise be applicable to the making or payment of such a contribution by such a county committee.

The limitation upon the knowing acceptance by a candidate, campaign treasurer, deputy campaign treasurer, candidate committee or joint candidates committee of any contribution of money or other thing of value from a political committee or continuing political committee under the provisions of paragraph (1) of this subsection, except that the amount of any contribution of money or other thing of value shall be in an amount which in the aggregate does not exceed [\$25,000] \$50,000, shall also be applicable to the knowing acceptance of any such contribution from the county committee of a political party by a candidate, or the campaign treasurer, deputy campaign treasurer, committee or joint candidates committee of a candidate, for nomination for election or for election to the office of member of the Legislature in a legislative district in which, according to the federal decennial census upon the basis of which legislative districts shall have been established, at least 20% but less than 40% of the population resides within the county of that county committee. In addition, all contributor reporting requirements and other restrictions and regulations applicable to a contribution of money or other thing of value by a political committee or continuing political committee under the provisions of P.L.1973, c.83 (C.19:44A-1 et al.) shall likewise be applicable to the making or payment of such a contribution by such a county committee.

With respect to the limitations in this paragraph, the Legislature finds and declares that:

- (a) Persons making contributions to the county committee of a political party have a right to expect that their money will be used, for the most part, to support candidates for elective office who will most directly represent the interest of that county;
- (b) The practice of allowing a county committee to use funds raised with this expectation to make unlimited contributions to candidates for the Legislature who may have a limited, or even nonexistent, connection with that county serves to undermine public confidence in the integrity of the electoral process;
- (c) Furthermore, the risk of actual or perceived corruption is raised by the potential for contributors to circumvent limits on contributions to candidates by funneling money to candidates through county committees;
- (d) The State has a compelling interest in preventing the actuality or appearance of corruption and in protecting public confidence in democratic institutions by limiting amounts which a county committee may contribute to legislative candidates whose districts are not located in close proximity to that county; and
- (e) It is, therefore, reasonable for the State to promote this compelling interest by limiting the amount a county committee may give to a legislative candidate based upon the degree to which the population of the legislative district overlaps with the population of that county.

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c. (1) No candidate who has established only a candidate committee, his campaign treasurer, deputy treasurer or candidate committee shall (a) pay or make any contribution of money or other thing of value to another candidate who has established only a candidate committee, his campaign treasurer, deputy campaign treasurer or candidate committee, other than a candidate for nomination for election for the office of Governor or candidates for election for the offices of Governor and Lieutenant Governor, which in the aggregate exceeds [\$8,200] \$16,400 per election, or (b) pay or make any contribution of money or other thing of value to candidates who have established only a joint candidates committee, their campaign treasurer, deputy campaign treasurer, or joint candidates committee, which in the aggregate exceeds [\$8,200] \$16,400 per election per candidate in the recipient committee, or (c) pay or make any contribution of money or other thing of value to a candidate who has established both a candidate committee and a joint candidates committee, the campaign treasurers, deputy campaign treasurers, or candidate committee or joint candidates committee, which in the aggregate exceeds [\$8,200] \$16,400 per election. No candidate who has established only a candidate committee, his campaign treasurer, deputy campaign treasurer or candidate committee, other than a candidate for nomination for election for the office of Governor or candidates for election to the offices of the Governor and Lieutenant Governor, shall knowingly accept from another candidate who has established only a candidate committee, his campaign treasurer, deputy campaign treasurer or candidate committee, any contribution of money or other thing of value which in the aggregate exceeds [\$8,200] \$16,400 per election, and no candidates who have established only a joint candidates committee, their campaign treasurer, deputy campaign treasurer, or joint candidates committee, shall knowingly accept from any such source any contribution of money or other thing of value which in the aggregate exceeds [\$8,200] \$16,400 per election per candidate in the recipient committee, and no candidate who has established both a candidate committee and a joint candidates committee, the campaign treasurers, deputy campaign treasurers, or candidate committee or joint candidates committee, shall knowingly accept from any such source any contribution of money or other thing of value which in the aggregate exceeds [\$8,200] \$16,400 per election.

(2) No candidates who have established only a joint candidates committee, their campaign treasurer, deputy campaign treasurer, or joint candidates committee shall (a) pay or make any contribution of money or other thing of value to another candidate who has established only a candidate committee, his campaign treasurer, deputy campaign treasurer or candidate committee, other than a candidate for nomination for election for the office of Governor or

candidates for election for the offices of Governor and Lieutenant 1 2 Governor, which in the aggregate exceeds, on the basis of each 3 candidate in the contributing joint candidates committee, [\$8,200] 4 \$16,400 per election, or (b) pay or make any contribution of money 5 or other thing of value to candidates who have established only a joint candidates committee, their campaign treasurer, deputy 6 7 campaign treasurer or joint candidates committee, which in the 8 aggregate exceeds, on the basis of each candidate in the 9 contributing joint candidates committee, [\$8,200] \$16,400 per 10 election per candidate in the recipient joint candidates committee, or (c) pay or make any contribution of money or other thing of 11 12 value to a candidate who has established both a candidate 13 committee and a joint candidates committee, the campaign 14 treasurers, deputy campaign treasurers or candidate committee or 15 joint candidates committee, which in the aggregate exceeds, on the 16 basis of each candidate in the contributing joint candidates committee, [\$8,200] \$16,400 per election. No candidate who has 17 18 established only a candidate committee, his campaign treasurer, 19 deputy campaign treasurer, or candidate committee, other than a 20 candidate for nomination for election for the office of Governor or 21 candidates for election for the offices of Governor and Lieutenant 22 Governor, shall knowingly accept from other candidates who have 23 established only a joint candidates committee, their campaign 24 treasurer, deputy campaign treasurer or joint candidates committee, 25 any contribution of money or other thing of value which in the 26 aggregate exceeds, on the basis of each candidate in the 27 contributing committee, [\$8,200] \$16,400 per election, and no 28 candidates who have established only a joint candidates committee, 29 their campaign treasurer, deputy campaign treasurer, or joint 30 candidates committee, shall knowingly accept from any such source any contribution of money or other thing of value which in the 31 32 aggregate exceeds, on the basis of each candidate in the 33 contributing joint candidates committee, [\$8,200] \$16,400 per election per candidate in the recipient joint candidates committee, 34 35 and no candidate who has established both a candidate committee 36 and a joint candidates committee, the campaign treasurers, deputy 37 campaign treasurers, or candidate committee or joint candidates 38 committee, shall knowingly accept from any such source any 39 contribution of money or other thing of value which in the 40 aggregate exceeds, on the basis of each candidate in the contributing joint candidates committee, [\$8,200] \$16,400 per 41 42 election. 43 (3) No candidate who has established both a candidate

(3) No candidate who has established both a candidate committee and a joint candidates committee, the campaign treasurers, deputy campaign treasurers, or candidate committee or joint candidates committee shall (a) pay or make any contribution of money or other thing of value to another candidate who has

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established only a candidate committee, his campaign treasurer, 1 2 deputy campaign treasurer or candidate committee, other than a 3 candidate for nomination for election for the office of Governor or 4 candidates for election for the offices of Governor and Lieutenant 5 Governor, which in the aggregate exceeds [\$8,200] \$16,400 per 6 election, or (b) pay or make any contribution of money or other 7 thing of value to candidates who have established only a joint 8 candidates committee, their campaign treasurer, deputy campaign 9 treasurer or joint candidates committee, which in the aggregate 10 exceeds [\$8,200] \$16,400 per election per candidate in the recipient joint candidates committee, or (c) pay or make any 11 12 contribution of money or other thing of value to a candidate who 13 has established both a candidate committee and a joint candidates 14 committee, the campaign treasurers, deputy campaign treasurers, or 15 candidate committee or joint candidates committee, which in the 16 aggregate exceeds [\$8,200] \$16,400 per election. No candidate 17 who has established only a candidate committee, his campaign 18 treasurer, deputy campaign treasurer, or candidate committee, other 19 than a candidate for nomination for election for the office of 20 Governor or candidates for election for the offices of Governor and 21 Lieutenant Governor, shall knowingly accept from a candidate who 22 has established both a candidate committee and a joint candidates 23 committee, the campaign treasurers, deputy campaign treasurers, or 24 candidate committee or joint candidates committee, any 25 contribution of money or other thing of value which in the aggregate exceeds [\$8,200] \$16,400 per election, and no 26 27 candidates who have established only a joint candidates committee, 28 their campaign treasurer, deputy campaign treasurer, or joint 29 candidates committee, shall knowingly accept from any such source 30 any contribution of money or other thing of value which in the 31 aggregate exceeds [\$8,200] \$16,400 per election per candidate in 32 the recipient joint candidates committee, and no candidate who has 33 established both a candidate committee and a joint candidates 34 committee, the campaign treasurers, deputy campaign treasurers, or 35 candidate committee or joint candidates committee shall knowingly 36 accept from any such source any contribution of money or other 37 thing of value which in the aggregate exceeds [\$8,200] \$16,400 per 38 election. 39

(4) Expenditures by a candidate for nomination for election or for election to the office of member of the Legislature or to an office of a political subdivision of the State, or by the campaign treasurer, deputy treasurer, candidate committee or joint candidates committee of such a candidate, which are made in furtherance of the nomination or election, respectively, of another candidate for the same office in the same legislative district or the same political subdivision shall not be construed to be subject to any limitation under this subsection; for the purposes of this sentence, the offices

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of member of the State Senate and member of the General Assembly shall be deemed to be the same office.

- d. Nothing contained in this section shall be construed to impose any limitation on contributions by a candidate, or by a corporation, 100% of the stock in which is owned by a candidate or the candidate's spouse, child, parent or sibling residing in the same household, to that candidate's campaign.
- e. For the purpose of determining the amount of a contribution to be attributed as given to or by each candidate in a joint candidates committee, the amount of the contribution to or by such a committee shall be divided equally among all the candidates in the committee.

(cf: P.L.2009, c.66, s.12)

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7. Section 19 of P.L.1993, c.65 (C.19:44A-11.4) is amended to read as follows:

19. a. (1) Except as otherwise provided in paragraph (2) of this subsection, no individual, no corporation of any kind organized and incorporated under the laws of this State or any other state or any country other than the United States, no labor organization of any kind which exists or is constituted for the purpose, in whole or in part, of collective bargaining, or of dealing with employers concerning the grievances, terms or conditions of employment, or of other mutual aid or protection in connection with employment, no political committee, continuing political committee, candidate committee or joint candidates committee or any other group, shall pay or make any contribution of money or other thing of value to the campaign treasurer, deputy treasurer or other representative of the State committee of a political party or the campaign treasurer, deputy campaign treasurer or other representative of any legislative leadership committee, which in the aggregate exceeds [\$25,000] \$75,000 per year, or in the case of a joint candidates committee when that is the only committee established by the candidates, [\$25,000] \$75,000 per year per candidate in the joint candidates committee, or in the case of a candidate committee and a joint candidates committee when both are established by a candidate, [\$25,000] \$75,000 per year from that candidate. No campaign treasurer, deputy campaign treasurer or other representative of the State committee of a political party or campaign treasurer, deputy campaign treasurer or other representative of any legislative leadership committee shall knowingly accept from an individual, a corporation of any kind organized and incorporated under the laws of this State or any other state or any country other than the United States, a labor organization of any kind which exists or is constituted for the purpose, in whole or in part, of collective bargaining, or of dealing with employers concerning the grievances, terms or conditions of employment, or of other mutual aid or protection in connection with employment, a political committee, a

continuing political committee, a candidate committee or a joint 1 2 candidates committee or any other group, any contribution of 3 money or other thing of value which in the aggregate exceeds [\$25,000] \$75,000 per year, or in the case of a joint candidates 4 5 committee when that is the only committee established by the 6 candidates, [\$25,000] \$75,000 per year per candidate in the joint 7 candidates committee, or in the case of a candidate committee and a 8 joint candidates committee when both are established by a 9 candidate, [\$25,000] \$75,000 per year from that candidate.

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- (2) No national committee of a political party shall pay or make any contribution of money or other thing of value to the campaign treasurer, deputy treasurer or other representative of the State committee of a political party which in the aggregate exceeds [\$72,000] \$144,000 per year, and no campaign treasurer, deputy campaign treasurer or other representative of the State committee of a political party shall knowingly accept from the national committee of a political party any contribution of money or other thing of value which in the aggregate exceeds [\$72,000] \$144,000 per year.
- b. No individual, no corporation of any kind organized and incorporated under the laws of this State or any other state or any country other than the United States, no labor organization of any kind which exists or is constituted for the purpose, in whole or in part, of collective bargaining, or of dealing with employers concerning the grievances, terms or conditions of employment, or of other mutual aid or protection in connection with employment, no political committee, continuing political committee, candidate committee or joint candidates committee or any other group, shall pay or make any contribution of money or other thing of value to any county committee of a political party, which in the aggregate exceeds [\$37,000] \$75,000 per year, or in the case of a joint candidates committee when that is the only committee established by the candidates, **[**\$37,000**]** <u>\$75,000</u> per year per candidate in the joint candidates committee, or in the case of a candidate committee and a joint candidates committee when both are established by a candidate, [\$37,000] \$75,000 per year from that candidate. No campaign treasurer, deputy campaign treasurer or other representative of a county committee of a political party shall knowingly accept from an individual, a corporation of any kind organized and incorporated under the laws of this State or any other state or any country other than the United States, a labor organization of any kind which exists or is constituted for the purpose, in whole or in part, of collective bargaining, or of dealing with employers concerning the grievances, terms or conditions of employment, or of other mutual aid or protection in connection with employment, a political committee, a continuing political committee, a candidate committee or a joint candidates committee or any other group, any contribution of money or other thing of

value which in the aggregate exceeds [\$37,000] \$75,000 per year, or in the case of a joint candidates committee when that is the only committee established by the candidates, [\$37,000] \$75,000 per year per candidate in the joint candidates committee, or in the case of a candidate committee and a joint candidates committee when both are established by a candidate, [\$37,000] \$75,000 per year from that candidate.

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c. No individual, no corporation of any kind organized and incorporated under the laws of this State or any other state or any country other than the United States, no labor organization of any kind which exists or is constituted for the purpose, in whole or in part, of collective bargaining, or of dealing with employers concerning the grievances, terms or conditions of employment, or of other mutual aid or protection in connection with employment, no political committee, continuing political committee, candidate committee or joint candidates committee or any other group shall pay or make any contribution of money or other thing of value to any municipal committee of a political party, which in the aggregate exceeds [\$7,200] \$14,400 per year, or in the case of a joint candidates committee when that is the only committee established by the candidates, [\$7,200] \$14,400 per year per candidate in the joint candidates committee, or in the case of a candidate committee and a joint candidates committee when both are established by a candidate, [\$7,200] \$14,400 per year from that candidate. No campaign treasurer, deputy campaign treasurer representative of a municipal committee of a political party shall knowingly accept from an individual, a corporation of any kind organized and incorporated under the laws of this State or any other state or any country other than the United States, a labor organization of any kind which exists or is constituted for the purpose, in whole or in part, of collective bargaining, or of dealing with employers concerning the grievances, terms or conditions of employment, or of other mutual aid or protection in connection with employment, a political committee, a continuing political committee, a candidate committee or a joint candidates committee or any other group, any contribution of money or other thing of value which in the aggregate exceeds **[**\$7,200**]** \$14,400 per year, or in the case of a joint candidates committee when that is the only committee established by the candidates, [\$7,200] \$14,400 per year per candidate in the joint candidates committee, or in the case of a candidate committee and a joint candidates committee when both are established by a candidate, [\$7,200] \$14,400 per year from that candidate.

No county committee of a political party in any county shall pay or make any contribution of money or other thing of value to a municipal committee of a political party in a municipality not located in that county which in the aggregate exceeds the amount of

aggregate contributions which, under this subsection, a continuing 1 2 political committee is permitted to pay or make to a municipal 3 committee of a political party. No campaign treasurer, deputy 4 campaign treasurer or other representative of a municipal committee 5 of a political party in any municipality shall knowingly accept from 6 any county committee of a political party in any county other than 7 the county in which the municipality is located any contribution of 8 money or other thing of value which in the aggregate exceeds the 9 amount of contributions permitted to be so paid or made under that 10 subsection.

d. For the purpose of determining the amount of a contribution to be attributed as given by each candidate in a joint candidates committee, the amount of the contribution by such a committee shall be divided equally among all the candidates in the committee. (cf: P.L.2004, c.174, s.4)

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8. Section 20 of P.L.1993, c.65 (C.19:44A-11.5) is amended to read as follows:

a. No candidate who has established only a candidate committee, his campaign treasurer, deputy treasurer or candidate committee shall pay or make any contribution of money or other thing of value to a political committee, other than a political committee which is organized to, or does, aid or promote the passage or defeat of a public question in any election, or a continuing political committee, which in the aggregate exceeds, in the case of such a political committee, [\$7,200] \$14,400 per election, or in the case of a continuing political committee, [\$7,200] \$14,400 per year, and no candidates who have established only a joint candidates committee, their campaign treasurer, deputy campaign treasurer or joint candidates committee shall pay or make any contribution of money or other thing of value to such a political committee or continuing political committee which in the aggregate exceeds, in the case of such a political committee, [\$7,200] \$14,400 per election per candidate in the joint candidates committee, or in the case of a continuing political committee, [\$7,200] \$14,400 per year per candidate in the joint candidates committee, and no candidate who has established both a candidate committee and a joint candidates committee shall pay or make any contribution of money or other thing of value which in the aggregate exceeds, in the case of such a political committee, [\$7,200] \$14,400 per election from that candidate, or in the case of a continuing political committee, **[**\$7,200**]** \$14,400 per year from that candidate. No political committee, other than a political committee which is organized to, or does, aid or promote the passage or defeat of a public question in any election, or a continuing political committee, shall knowingly accept from a candidate who has established only a candidate committee, his

campaign treasurer, deputy treasurer or candidate committee, any 1 2 contribution of money or other thing of value which in the 3 aggregate exceeds, in the case of such a political committee, [\$7,200] \$14,400 per election, or in the case of a continuing 4 5 political committee, [\$7,200] \$14,400 per year, and no such 6 political committee or continuing political committee shall 7 knowingly accept from candidates who have established only a joint 8 candidates committee, their campaign treasurer, deputy campaign 9 treasurer, or joint candidates committee, any contribution of money 10 or other thing of value which in the aggregate exceeds, in the case 11 of such a political committee, [\$7,200] \$14,400 per election per 12 candidate in the joint candidates committee, or in the case of a 13 continuing political committee, **[**\$7,200**]** \$14,400 per year per 14 candidate in the joint candidates committee, and no such political 15 committee or continuing political committee shall knowingly accept 16 from a candidate who has established both a candidate committee 17 and a joint candidates committee any contribution of money or 18 other thing of value which in the aggregate exceeds, in the case of 19 such a political committee, **[**\$7,200**]** <u>\$14,400</u> per election from that 20 candidate, or in the case of a continuing political committee, 21 [\$7,200] \$14,400 per year from that candidate. For the purpose of 22 determining the amount of a contribution to be attributed as given 23 by each candidate in a joint candidates committee, the amount of 24 the contribution by such a committee shall be divided equally 25 among all the candidates in the committee. 26

b. No political committee, other than a political committee which is organized to, or does, aid or promote the passage or defeat of a public question in any election, and no continuing political committee shall pay or make any contribution of money or other thing of value to another political committee, other than a political committee which is organized to, or does, aid or promote the passage or defeat of a public question in any election, or another continuing political committee which in the aggregate exceeds, in the case of a recipient continuing political committee, [\$7,200] \$14,400 per year, or in the case of a recipient political committee, [\$7,200] \$14,400 per election. No political committee, other than a political committee which is organized to, or does, aid or promote the passage or defeat of a public question in any election, and no continuing political committee shall knowingly accept from another political committee, other than a political committee which is organized to, or does, aid or promote the passage or defeat of a public question in any election, or another continuing political committee any contribution of money or other thing of value which in the aggregate exceeds, in the case of a recipient continuing political committee, [\$7,200] \$14,400 per year, or in the case of a recipient political committee, [\$7,200] \$14,400 per election.

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1 c. No individual, no corporation of any kind organized and 2 incorporated under the laws of this State or any other state or any 3 country other than the United States, no labor organization of any 4 kind which exists or is constituted for the purpose, in whole or in 5 part, of collective bargaining, or of dealing with employees 6 concerning the grievances, terms or conditions of employment, or 7 of other mutual aid or protection in connection with employment, 8 nor any other group, shall pay or make any contribution of money 9 or other thing of value to a political committee, other than a 10 political committee which is organized to, or does, aid or promote 11 the passage or defeat of a public question in any election, or a 12 continuing political committee, which in the aggregate exceeds, in 13 the case of such a political committee, [\$7,200] \$14,400 per 14 election, or in the case of a continuing political committee, 15 [\$7,200] \$14,400 per year, and no such political committee or continuing political committee shall knowingly accept any 16 17 contribution in excess of those amounts from an individual or from 18 such corporation, labor organization, or other group. (cf: P.L.2001, c.384, s.3)

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9. Section 16 of P.L.1973, c.83 (C.19:44A-16) is amended to read as follows:

16. a. The campaign treasurer of each candidate committee and joint candidates committee shall make a [full] cumulative quarterly report, upon a form prescribed by the Election Law Enforcement Commission, of all contributions in excess of \$200 in the form of moneys, loans, paid personal services or other things of value, made to him or to the deputy campaign treasurers of the candidate committee or joint candidates committee, and all expenditures paid out of the election fund of the candidate or candidates, during the period ending with the second day preceding the date of the cumulative quarterly report and beginning on the date of the first of those contributions, the date of the first of those expenditures, or the date of the appointment of the campaign treasurer, whichever occurred first. The report shall also contain the name and mailing address of each person or group from whom moneys, loans, paid personal services or other things of value in excess of \$200 were contributed after the second day preceding the date of the previous cumulative quarterly report and the amount contributed by each person or group, and where an individual has made such contributions, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. In the case of any loan reported pursuant to this section, the report shall further contain the name and mailing address of each person who cosigns such loan, the occupation of the person and the name and mailing address of the person's employer. If no moneys, loans, paid personal services or other things of value were contributed, the report shall so indicate, and if no expenditures were

paid or incurred, the report shall likewise so indicate. The campaign treasurer and the candidate or several candidates shall certify the correctness of the report.

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b. During the period between the appointment of the campaign treasurer and the election with respect to which contributions are accepted or expenditures made by him, the campaign treasurer shall file his cumulative campaign quarterly report (1) on the 29th day preceding the election, and (2) on the 11th day preceding the election; and after the election he shall file his report on the 20th day following such election. Concurrent with the report filed on the 20th day following an election, or at any time thereafter, the campaign treasurer of a candidate committee or joint candidates committee may certify to the Election Law Enforcement Commission that the election fund of such candidate committee or joint candidates committee has wound up its business and been dissolved, or that business regarding the late election has been wound up but the candidate committee or joint candidates committee will continue for the deposit and use of contributions in accordance with section 17 of P.L.1993, c.65 (C.19:44A-11.2). Certification shall be accompanied by a final accounting of such election fund, or of the transactions relating to such election, including the final disposition of any balance remaining in such fund at the time of dissolution or the arrangements which have been made for the discharge of any obligations remaining unpaid at the time of dissolution. Until the candidate committee or joint candidates committee is dissolved, each such treasurer shall continue to file reports in the form and manner herein prescribed.

The Election Law Enforcement Commission shall promulgate regulations providing for the termination of post-election campaign reporting requirements applicable to political committees, candidate committees and joint candidates committees. The requirements to file quarterly reports after the first post-election report may be waived by the commission, notwithstanding that the certification has not been filed, if the commission determines under any regulations so promulgated that the outstanding obligations of the political committee, candidate committee or joint candidates committee do not exceed 10% of the expenditures of the campaign fund with respect to the election or \$1,000.00, whichever is less, or are likely to be discharged or forgiven.

A candidate committee or joint candidates committee shall file with the Election Law Enforcement Commission, not later than April 15, July 15, October 15 of each calendar year in which the candidate or candidates in control of the committee does or do not run for election or reelection and January 15 of each calendar year in which the candidate or candidates does or do run for election or reelection, a cumulative quarterly report of all moneys, loans, paid personal services or other things of value in excess of \$200 contributed to it or to the candidate or candidates during the period

ending on the 15th day preceding that date and commencing on 1 2 January 1 of that calendar year or, in the case of the cumulative 3 quarterly report to be filed not later than January 15, of the previous 4 calendar year, and all expenditures made, incurred, or authorized by 5 it or the candidate or candidates during the period, whether or not 6 such expenditures were made, incurred or authorized in furtherance 7 of the election or defeat of any candidate, or in aid of the passage or 8 defeat of any public question or to provide information on any 9 candidate or public question. The commission may by regulation 10 require any such candidate committee or joint candidates committee 11 to file during any calendar year one or more additional cumulative 12 reports of such contributions received and expenditures made as 13 may be necessary to ensure that no more than five months shall 14 elapse between the last day of a period covered by one such report 15 and the last day of the period covered by the next such report.

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The commission, on any form it shall prescribe for the reporting of expenditures by a candidate committee or joint candidates committee, shall provide for the grouping together of all expenditures under the category of "campaign expenses" under paragraph (1) of subsection a. of section 17 of P.L.1993, c.65, identified as such, and for the grouping together, separately, of all other expenditures under the categories prescribed by paragraphs (2) through (6) of that subsection. The cumulative quarterly report due on April 15 in a year immediately after the year in which the candidate or candidates does or do run for election or reelection shall contain a report of all of the contributions received and expenditures made by the candidate or candidates since the 18th day after that election.

The cumulative quarterly report shall contain the name and mailing address of each person or group from whom moneys, loans, paid personal services or other things of value in excess of \$200 have been contributed and the amount contributed by each person or group, and where an individual has made such contributions, the report shall indicate the occupation of the individual and the name and mailing address of the individual's employer. In the case of any loan reported pursuant to this section, the report shall contain the name and address of each person who cosigns such loan, and where an individual has cosigned such loans, the report shall indicate the occupation of the individual and the name and mailing address of his employer. The report shall also contain the name and address of each person, firm or organization to whom expenditures have been paid and the amount and purpose of each such expenditure. The treasurer of the candidate committee or joint candidates committee and the candidate or candidates shall certify to the correctness of each cumulative quarterly report.

c. No candidate for elective public office shall be required to file a duplicate copy of the campaign treasurer's report with the county clerk of the county in which the candidate resides.

- d. There shall be no obligation to file the reports required by 1 2 this section on behalf of a candidate if such candidate files with the 3 Election Law Enforcement Commission a sworn statement to the 4 effect that the total amount to be expended in behalf of his 5 candidacy by the candidate committee, by any political party 6 committee, by any political committee, or by any person shall not in 7 the aggregate exceed \$2,000.00 or \$4,000 for any joint candidates 8 committee containing two candidates or \$6,000 for any joint 9 candidates committee containing three or more candidates. The 10 sworn statement may be submitted at the time when the name and 11 address of the campaign treasurer and depository is filed with the 12 Election Law Enforcement Commission, provided that in any case 13 the sworn statement is filed no later than the 29th day before an 14 election. If a candidate who has filed such a sworn statement 15 receives contributions from any one source aggregating more than 16 [\$300] \$200 he shall forthwith make report of the same, including 17 the name and mailing address of the source and the aggregate total 18 of contributions therefrom, and where the source is an individual, 19 the occupation of the individual and the name and mailing address 20 of the individual's employer, to the Election Law Enforcement 21 Commission. The [\$300] \$200 limit established in this subsection 22 shall remain as stated in this subsection without further adjustment 23 by the commission in the manner prescribed by section 22 of 24 P.L.1993, c.65 (C.19:44A-7.2).
 - e. There shall be no obligation imposed upon a candidate seeking election to a public office of a school district to file either the reports required under subsection b. of this section or the sworn statement referred to in subsection d. of this section, if the total amount expended and to be expended in behalf of his candidacy by the candidate committee, any political committee, any continuing political committee, or a political party committee or by any person, does not in the aggregate exceed \$2,000.00 per election or \$4,000 for any joint candidates committee containing two candidates or \$6,000 for any joint candidates committee containing three or more candidates; provided, that if such candidate receives contributions from any one source aggregating more than [\$300] \$200, he shall forthwith make a report of the same, including the name and mailing address of the source, the aggregate total of contributions therefrom, and where the source is an individual, the occupation of the individual and the name and mailing address of the individual's employer, to the commission.

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- The **[**\$300**]** \$200 limit established in this subsection shall remain as stated in this subsection without further adjustment by the commission in the manner prescribed by section 22 of P.L.1993, c.65 (C.19:44A-7.2).
- f. In any report filed pursuant to the provisions of this section, the names and addresses of contributors whose contributions during

the period covered by the report did not exceed [\$300] \$200 may be excluded; provided, however, that (1) such exclusion is unlawful if any person responsible for the preparation or filing of the report knew that such exclusion was made with respect to any person whose total contributions relating to the same election and made to the reporting candidate or to an allied campaign organization or organizations aggregate, in combination with the total contributions in respect of which such exclusion is made, more than [\$300] \$200, and (2) any person who knowingly prepares, assists in preparing, files or acquiesces in the filing of any report from which the identity of any contributor has been excluded contrary to the provisions of this section is subject to the provisions of section 21 of this act, but (3) nothing in this proviso shall be construed as requiring any candidate committee or joint candidates committee reporting pursuant to this act to report the amounts, dates or other circumstantial data regarding contributions made to any other candidate committee, joint candidates committee, political committee, continuing political committee, political committee or legislative leadership committee.

The **[**\$300**]** \$200 limit established in this subsection shall remain as stated in this subsection without further adjustment by the commission in the manner prescribed by section 22 of P.L.1993, c.65 (C.19:44A-7.2).

g. Any report filed pursuant to the provisions of this section shall include an itemized accounting of all receipts and expenditures relative to any testimonial affair held since the date of the most recent report filed, which accounting shall include the name and mailing address of each contributor in excess of [\$300] \$200 to such testimonial affair and the amount contributed by each; in the case of any individual contributor, the occupation of the individual and the name and mailing address of the individual's employer; the expenses incurred; and the disposition of the proceeds of such testimonial affair.

The **[**\$300**]** <u>\$200</u> limit established in this subsection shall remain as stated in this subsection without further adjustment by the commission in the manner prescribed by section 22 of P.L.1993, c.65 (C.19:44A-7.2).

h. (Deleted by amendment, P.L.1993, c.65.)

i. Each campaign treasurer of a candidate committee or joint candidates committee shall file written notice with the commission of a contribution in excess of [\$500] \$200 received during the period between the 13th day prior to the election and the date of the election and of an expenditure of money or other thing of value in excess of \$800 made, incurred or authorized by the candidate committee or joint candidates committee to support or defeat a candidate in an election, or to aid the passage or defeat of any public question, during the period between the 13th day prior to the

election and the date of the election, provided that a candidate shall 1 2 not be required to file written notice pursuant to this subsection of 3 an expenditure made to support his or her own candidacy, or to 4 support or defeat a candidate for the same office in an election. For 5 the purposes of this subsection, the offices of member of the Senate 6 and member of the General Assembly shall be deemed to be the same office in a legislative district; the offices of member of the 7 8 board of chosen freeholders and county executive shall be deemed 9 to be the same office in a county; and the offices of mayor and 10 member of the municipal governing body shall be deemed to be the 11 same office in a municipality.

The notice of a contribution shall be filed in writing or by [telegram] <u>electronic transmission</u> within [48] <u>72</u> hours of the receipt of the contribution [and], except that a contribution received between the seventh day prior to the election and the date of the election shall be reported within 24 hours of the receipt thereof. The notice shall set forth the amount and date of the contribution, the name and mailing address of the contributor, and where the contributor is an individual, the occupation of the individual and the name and mailing address of the individual's employer. The notice of an expenditure shall be filed in writing or by [telegram] electronic transmission within [48] 72 hours of the making, incurring or authorization of the expenditure [and], except that such expenditure made during the period between the seventh day prior to the election and the date of the election shall be reported within 24 hours of the making, incurring, or authorization of the expenditure. The notice shall set forth the name and mailing address of the person, firm or organization to whom or which the expenditure was paid and the amount and purpose of the expenditure.

j. Each county shall provide on its Internet site a link to the Internet site for the Election Law Enforcement Commission for the purpose of providing public access to the reports that are required to be submitted to the commission pursuant to this section.

(cf: P.L.2014, c.58, s.1)

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- 37 10. Section 2 of P.L.2004, c.19 (C.19:44A-20.3) is amended to 38 read as follows:
 - 2. Notwithstanding the provisions of any other law to the contrary:

a State agency in the Legislative Branch shall not enter into a contract having an anticipated value in excess of \$17,500, as determined in advance and certified in writing by the State agency, with a business entity, that requires approval by a presiding officer of either or both houses of the Legislature, except a contract that is awarded pursuant to a fair and open process, if, during the preceding one-year period, that business entity has made a contribution, reportable by the recipient under P.L.1973, c.83

1 (C.19:44A-1 et seq.), to **[**the State committee of the political party of which that presiding officer, serving when the contract is awarded, is a member or to a legislative leadership committee or **]** any candidate committee established by that presiding officer; and

a business entity that has entered into a contract having an anticipated value in excess of \$17,500 with a State agency in the Legislative Branch, that requires approval by a presiding officer of either or both houses of the Legislature, except a contract that is awarded pursuant to a fair and open process, shall not make a contribution, reportable by the recipient under P.L.1973, c.83 (C.19:44A-1 et seq.), to [the State committee of the political party of which that presiding officer is a member or to a legislative leadership committee or] any candidate committee established by that presiding officer, during the term of that contract.

No such committee shall accept such a contribution from a business entity during the term of its contract with a State agency in the Legislative Branch.

(cf: P.L.2004, c.19, s.2)

- 11. Section 3 of P.L.2004, c.19 (C.19:44A-20.4) is amended to read as follows:
- 3. Notwithstanding the provisions of any other law to the contrary:

a county, or any agency or instrumentality thereof, shall not enter into a contract having an anticipated value in excess of \$17,500, as determined in advance and certified in writing by the county, agency or instrumentality, with a business entity, except a contract that is awarded pursuant to a fair and open process, if, during the preceding one-year period, that business entity has made a contribution that is reportable by the recipient under P.L.1973, c.83 (C.19:44A-1 et seq.), to [any county committee of a political party in that county if a member of that political party is serving in an elective public office of that county when the contract is awarded or to] any candidate committee of any person serving in an elective public office of that county when the contract is awarded; and

a business entity that has entered into a contract having an anticipated value in excess of \$17,500 with a county, or any agency or instrumentality thereof, except a contract that is awarded pursuant to a fair and open process, shall not make such a contribution, reportable by the recipient under P.L.1973, c.83 (C.19:44A-1 et seq.), to Lany county committee of a political party in that county if a member of that political party is serving in an elective public office of that county when the contract is awarded or to Lany candidate committee of any person serving in an elective public office of that county when the contract is awarded, during the term of that contract.

No such committee shall accept such a contribution from a business entity during the term of its contract with the county.

Notwithstanding the provisions of any other law, rule, or regulation to the contrary, a contract having an anticipated value in excess of \$17,500 but below the applicable public bidding threshold shall not be required to be awarded by the governing body of a county, or any agency or instrumentality thereof, and may be awarded by the qualified purchasing agent of the contracting unit.

(cf: P.L.2004, c.19, s.3)

- 12. Section 4 of P.L.2004, c.19 (C.19:44A-20.5) is amended to read as follows:
- 4. Notwithstanding the provisions of any other law to the contrary:

a municipality, or any agency or instrumentality thereof, shall not enter into a contract having an anticipated value in excess of \$17,500, as determined in advance and certified in writing by the municipality, agency or instrumentality, with a business entity, except a contract that is awarded pursuant to a fair and open process, if, during the preceding one-year period, that business entity has made a contribution that is reportable by the recipient under P.L.1973, c.83 (C.19:44A-1 et seq.), to [any municipal committee of a political party in that municipality if a member of that political party is serving in an elective public office of that municipality when the contract is awarded or to] any candidate committee of any person serving in an elective public office of that municipality when the contract is awarded; and

a business entity that has entered into a contract having an anticipated value in excess of \$17,500 with a municipality, or any agency or instrumentality thereof, except a contract that is awarded pursuant to a fair and open process, shall not make such a contribution, reportable by the recipient under P.L.1973, c.83 (C.19:44A-1 et seq.), to [any municipal committee of a political party in that municipality if a member of that political party is serving in an elective public office of that municipality when the contract is awarded or to] any candidate committee of any person serving in an elective public office of that municipality when the contract is awarded, during the term of that contract.

No such committee shall accept such a contribution from a business entity during the term of its contract with the municipality.

Notwithstanding the provisions of any other law, rule, or regulation to the contrary, a contract having an anticipated value in excess of \$17,500 but below the applicable public bidding threshold shall not be required to be awarded by the governing body of a municipality, or any agency or instrumentality thereof, and may be awarded by the qualified purchasing agent of the contracting unit.

47 (cf: P.L.2004, c.19, s.4)

- 1 13. Section 6 of P.L.2004, c.19 (C.19:44A-20.7) is amended to read as follows:
 - 6. As used in sections 2 through 12 of this act, P.L.2004, c.19 (C.19:44A-20.3 et seq.):

"business entity" means any natural or legal person, business corporation, professional services corporation, limited liability company, partnership, limited partnership, business trust, association or any other legal commercial entity organized under the laws of this State or of any other state or foreign jurisdiction;

"interest" means the ownership or control of more than 10% of the profits or assets of a business entity or 10% of the stock in the case of a business entity that is a corporation for profit, as appropriate;

"fair and open process" means, at a minimum, that the contract shall be: publicly advertised in newspapers or on the Internet website maintained by the public entity in sufficient time to give notice in advance of the contract; awarded under a process that provides for public solicitation of proposals or qualifications and awarded and disclosed under criteria established in writing by the public entity prior to the solicitation of proposals or qualifications; and publicly opened and announced when awarded. A contract awarded under a process that includes public bidding or competitive contracting pursuant to the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.) shall constitute a fair and open process. The decision of a public entity as to what constitutes a fair and open process shall be final.

"State agency in the Legislative Branch" means the Legislature of the State and any office, board, bureau or commission within or created by the Legislative Branch.

(cf: P.L.2005, c.51, s.14)

- 14. Section 1 of P.L.2005, c.51 (C.19:44A-20.13) is amended to read as follows:
 - 1. The Legislature finds and declares that:

In our representative form of government, it is essential that individuals who are elected to public office have the trust, respect and confidence of the citizenry; and

All individuals, businesses, associations, and other persons have a right to participate fully in the political process of New Jersey, including making and soliciting contributions to candidates, political parties and holders of public office; and

When a person or business interest makes or solicits major contributions to obtain a contract awarded by a government agency or independent authority, this constitutes a violation of the public's trust in government and raises legitimate public concerns about whether the contract has been awarded on the basis of merit; and

The growing infusion of funds donated by business entities into the political process at all levels of government has generated widespread cynicism among the public that special interest groups are "buying" favors from elected officeholders; and

For the purposes of protecting the integrity of government contractual decisions and of improving the public's confidence in government, it is a compelling interest of this State to prohibit awarding government contracts to business entities which are also contributors to candidates [, political parties] and the holders of public office; and

There exists the perception that campaign contributions are often made to a State or county political party committee by an individual or business seeking favor with State elected officials, with the understanding that the money given to such a committee will be transmitted to other committees in other parts of the State, or is otherwise intended to circumvent legal restrictions on the making of political contributions or gifts directly to elected State officials, thus again making elected State officials beholden to those contributors; and

County political party committees, through their powers of endorsement, fundraising, ballot slogan or party line designation, and other means, exert significant influence over the gubernatorial primary and general election process; and \begin{center} \]

Recent legal and policy changes have led to the proliferation of entities using their nonprofit tax status to promote candidates and spend money in political campaigns in an unlimited and unregulated fashion, allowing those entities to raise and spend significant sums of money in the political process in a manner that is not disclosed to the public; and

Although the right of the public and organizations to participate in the political process and to support candidates of their choosing is fundamental to a vibrant democracy, reasonable safeguards on campaign contributions are an important part of the political process to ensure the public is protected from public corruption or the appearance thereof; and

It is contrary to the public interest to allow unlimited campaign contributions to be made to entities supporting or opposing candidates for political office that are not subject to public disclosure; and

It is preferable that campaign contributions to candidates, political party committees, legislative leadership committees, and other committees be regulated and subject to public disclosure, rather than be unlimited, unregulated, and undisclosed; and

Encouraging entities to support candidates for public office in a regulated and transparent manner is essential to build public trust in their elected officials; and

Transparent and regulated campaign contributions serve as an important safeguard against corruption by ensuring the public has essential information available to make informed decisions when exercising their voting preferences; and

The so-called dark money political committees serve to weaken the trust of the public in their elected officials, whether those officials are benefitting from contributions from those entities or not; and

Although the right of individuals and businesses to make campaign contributions is unequivocal, that right may be limited, even abrogated, when such contributions promote the actuality or appearance of public corruption; and

It is essential that the public have confidence that the selection of State contractors is based on merit and not on political contributions made by such contractors and it is essential that the public have trust in the processes by which taxpayer dollars are spent; and

It has long been the public policy of this State to secure for the taxpayers the benefits of competition, to promote the public good by promoting the honesty and integrity of bidders for public contracts and the system, and to guard against favoritism, improvidence, extravagance and corruption in order to benefit the taxpayers; and

In the procurement process, our public policy grants to the State broad discretion, taking into consideration all factors, to award a contract to a bidder whose proposal will be most advantageous to the State; and

The operations of the State government must be effectively and fairly managed to ensure public order and prosperity, and malfeasance, in whatever form it may take, must be confronted and uprooted; and

The Legislature must safeguard the integrity of State government procurement by imposing restrictions on State agencies and independent authorities to insulate the negotiation and award of State contracts from political contributions that pose the risk of improper influence, purchase of access, or the appearance thereof.

(cf: P.L.2005, c.51, s.1)

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- 15. Section 2 of P.L.2005, c.51 (C.19:44A-20.14) is amended to read as follows:
- 36 The State or any of its purchasing agents or agencies or 37 those of its independent authorities, as the case may be, shall not 38 enter into an agreement or otherwise contract to procure from any 39 business entity services or any material, supplies or equipment, or 40 to acquire, sell, or lease any land or building, except for a contract 41 or agreement awarded pursuant to a fair and open process, where 42 the value of the transaction exceeds \$17,500, if that business entity 43 has solicited or made any contribution of money, or pledge of 44 contribution, including in-kind contributions to a candidate 45 committee or election fund of any candidate or holder of the public 46 office of Governor or of Lieutenant Governor [, or to any State or 47 county political party committee 1: (i) within the eighteen months 48 immediately preceding the commencement of negotiations for the

contract or agreement; (ii) during the term of office of a Governor 1 2 and a Lieutenant Governor, in the case of contributions to a 3 candidate committee or election fund of the holder of one of those offices [, or to any State or county political party committee of a 4 5 political party nominating such Governor and Lieutenant Governor 6 in the last gubernatorial election preceding the commencement of 7 such term]; or (iii) within the eighteen months immediately 8 preceding the last day of the term of office of Governor and 9 Lieutenant Governor, in which case such prohibition shall continue 10 through the end of the next immediately following term of the office of Governor and Lieutenant Governor, in the case of 11 12 contributions to a candidate committee or election fund of the 13 holder of one of those offices [, or to any State or county political 14 party committee of a political party nominating such Governor and 15 Lieutenant Governor in the last gubernatorial election preceding the 16 commencement of the latter term]. 17

(cf: P.L.2009, c.66, s.34)

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- 16. Section 3 of P.L.2005, c.51 (C.19:44A-20.15) is amended to read as follows:
- 3. No business entity which agrees to any contract or agreement, except for a contract or agreement awarded pursuant to <u>a fair and open process</u>, with the State or any department or agency thereof or its independent authorities either for the rendition of services or furnishing of any material, supplies or equipment or for the acquisition, sale, or lease of any land or building, if the value of the transaction exceeds \$17,500, shall knowingly solicit or make any contribution of money, or pledge of a contribution, including in-kind contributions, to a candidate committee or election fund of any candidate or holder of the public office of Governor or Lieutenant Governor [or to any State or county political party committee prior to the completion of the contract or agreement]. (cf: P.L.2009, c.66, s.35)

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- 17. Section 7 of P.L.2005, c.51 (C.19:44A-20.19) is amended to read as follows:
- 7. Prior to awarding any contract or agreement, except for a contract or agreement awarded pursuant to a fair and open process, to procure services or any material, supplies or equipment from, or for the acquisition, sale, or lease of any land or building from or to, any business entity, the State or any of its purchasing agents or agencies or independent authorities, as the case may be, shall require the business entity to provide a written certification that it has not made a contribution that would bar the award of the contract pursuant to this act. The business entity shall have a continuing duty to report any contribution it makes during the term of the contract. Such reports shall be subject to review by the State

1 Treasurer. If the State Treasurer determines that any such

- 2 contribution [poses a conflict of interest] constitutes a violation,
- 3 such contribution shall be deemed a material breach of such
- 4 contract or agreement.
- 5 (cf: P.L.2005, c.51, s.7)

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- 18. Section 9 of P.L.2005, c.51 (C.19:44A-20.21) is amended to read as follows:
- 9 9. It shall be a breach of the terms of the government contract 10 for a business entity to: (i) make or solicit a contribution in 11 violation of this act; (ii) knowingly conceal or misrepresent a 12 contribution given or received; (iii) make or solicit contributions 13 through intermediaries for the purpose of concealing or 14 misrepresenting the source of the contribution; (iv) make or solicit any contribution on the condition or with the agreement that it will 15 16 be contributed to a campaign committee of any candidate or holder 17 of the public office of Governor or Lieutenant Governor **[**, or to any 18 State or county party committee 1; (v) engage or employ a lobbyist 19 or consultant with the intent or understanding that such lobbyist or 20 consultant would make or solicit any contribution, which if made or 21 solicited by the business entity itself, would subject that entity to the restrictions of this act; (vi) fund contributions made by third 22 23 parties, including consultants, attorneys, family members, and 24 employees; (vii) engage in any exchange or contributions to 25 circumvent the intent of this act; or (viii) directly or indirectly, 26 through or by any other person or means, do any act which would 27 subject that entity to the restrictions of this act.
 - (cf: P.L.2009, c.66, s.36)

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- 19. Section 11 of P.L.2005, c.51 (C.19:44A-20.23) is amended to read as follows:
- 11. This act shall apply to all State agencies including any of the principal departments in the Executive Branch, and any division, board, bureau, office, commission or other instrumentality within or created by such department and any independent State authority, board, commission, instrumentality or agency, with respect to any contract or agreement other than that awarded pursuant to a fair and open process.
- As used in P.L.2005, c.51 (C.19:44A-20.13 et seq.), "fair and open process" means, at a minimum, that the contract shall be: publicly advertised in newspapers or on the Internet website maintained by the public entity in sufficient time to give notice in advance of the contract; awarded under a process that provides for public solicitation of proposals or qualifications and awarded and disclosed under criteria established in writing by the public entity prior to the solicitation of proposals or qualifications; and publicly opened and announced when awarded. A contract awarded under a process that includes public bidding or competitive contracting

pursuant to State contracts law shall constitute a fair and open process. The decision of a public entity as to what constitutes a fair and open process shall be final.

(cf: P.L.2005, c.51, s.11)

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20. Section 2 of P.L.2005, c.271 (C.19:44A-20.26) is amended to read as follows:

8 2. a. Not later than 10 days prior to entering into any contract 9 having an anticipated value in excess of \$17,500, except for a 10 contract that is required by law to be publicly advertised for bids, a 11 State agency, county, municipality, independent authority, board of 12 education, or fire district shall require any business entity bidding 13 thereon or negotiating therefor, to submit along with its bid or price 14 quote, a list of political contributions as set forth in this subsection 15 that are reportable by the recipient pursuant to the provisions of P.L.1973, c.83 (C.19:44A-1 et al.) and that were made by the 16 17 business entity during the preceding 12-month period, along with 18 the date and amount of each contribution and the name of the 19 recipient of each contribution. A business entity contracting with a 20 State agency shall disclose contributions to any [State, county, or 21 municipal committee of a political party, legislative leadership 22 committee, candidate committee of a candidate for, or holder of, a 23 State elective office, or any continuing political committee. 24 business entity contracting with a county, municipality, independent 25 authority, other than an independent authority that is a State agency, 26 board of education, or fire district shall disclose contributions to: 27 Lany State, county, or municipal committee of a political party; any 28 legislative leadership committee; or] any candidate committee of a 29 candidate for, or holder of, an elective office of that public entity, 30 of that county in which that public entity is located, of another 31 public entity within that county, or of a legislative district in which 32 that public entity is located or, when the public entity is a county, of 33 any legislative district which includes all or part of the county, or 34 any continuing political committee.

The provisions of this section shall not apply to a contract when a public emergency requires the immediate delivery of goods or services.

b. When a business entity is a natural person, a contribution by that person's spouse or child, residing therewith, shall be deemed to be a contribution by the business entity. When a business entity is other than a natural person, a contribution by any person or other business entity having an interest therein shall be deemed to be a contribution by the business entity. When a business entity is other than a natural person, a contribution by: all principals, partners, officers, or directors of the business entity or their spouses; any subsidiaries directly or indirectly controlled by the business entity; or any political organization organized under section 527 of the Internal Revenue Code that is directly or indirectly controlled by

the business entity, other than a candidate committee, election fund, or political party committee, shall be deemed to be a contribution by the business entity.

c. As used in this section:

"business entity" means a for-profit entity that is a natural or legal person, business corporation, professional services corporation, limited liability company, partnership, limited partnership, business trust, association or any other legal commercial entity organized under the laws of this State or of any other state or foreign jurisdiction;

"interest" means the ownership or control of more than 10% of the profits or assets of a business entity or 10% of the stock in the case of a business entity that is a corporation for profit, as appropriate; and

"State agency" means any of the principal departments in the Executive Branch of the State Government, and any division, board, bureau, office, commission or other instrumentality within or created by such department, the Legislature of the State and any office, board, bureau or commission within or created by the Legislative Branch, and any independent State authority, commission, instrumentality or agency.

- d. Any business entity that fails to comply with the provisions of this section shall be subject to a fine imposed by the New Jersey Election Law Enforcement Commission in an amount to be determined by the commission which may be based upon the amount that the business entity failed to report.
- 27 (cf: P.L.2007, c.304, s.1)

21. Section 3 of P.L.2005, c.271 (C.19:44A-20.27) is amended to read as follows:

3. a. Any business entity making a contribution of money or any other thing of value, including an in-kind contribution, or pledge to make a contribution of any kind to a candidate for or the holder of any public office having ultimate responsibility for the awarding of public contracts, or to a **[**political party committee, legislative leadership committee, **]** political committee or continuing political committee, which has received in any calendar year \$50,000 or more in the aggregate through agreements or contracts with a public entity, shall file an annual disclosure statement with the New Jersey Election Law Enforcement Commission, established pursuant to section 5 of P.L.1973, c.83 (C.19:44A-5), setting forth all such contributions made by the business entity during the 12 months prior to the reporting deadline.

b. The commission shall prescribe forms and procedures for the reporting required in subsection a. of this section which shall include, but not be limited to:

- (1) the name and mailing address of the business entity making the contribution, and the amount contributed during the 12 months prior to the reporting deadline;
- (2) the name of the candidate for or the holder of any public office having ultimate responsibility for the awarding of public contracts, candidate committee, joint candidates committee, **[**political party committee, legislative leadership committee, **]** political committee or continuing political committee receiving the contribution; and
- (3) the amount of money the business entity received from the public entity through contract or agreement, the dates, and information identifying each contract or agreement and describing the goods, services or equipment provided or property sold.
- c. The commission shall maintain a list of such reports for public inspection both at its office and through its Internet site.
- d. When a business entity is a natural person, a contribution by that person's spouse or child, residing therewith, shall be deemed to be a contribution by the business entity. When a business entity is other than a natural person, a contribution by any person or other business entity having an interest therein shall be deemed to be a contribution by the business entity. When a business entity is other than a natural person, a contribution by: all principals, partners, officers, or directors of the business entity, or their spouses; any subsidiaries directly or indirectly controlled by the business entity; or any political organization organized under section 527 of the Internal Revenue Code that is directly or indirectly controlled by the business entity, other than a candidate committee, election fund, or political party committee, shall be deemed to be a contribution by the business entity.

As used in this section:

"business entity" means a for-profit entity that is a natural or legal person, business corporation, professional services corporation, limited liability company, partnership, limited partnership, business trust, association or any other legal commercial entity organized under the laws of this State or of any other state or foreign jurisdiction; and

"interest" means the ownership or control of more than 10% of the profits or assets of a business entity or 10% of the stock in the case of a business entity that is a corporation for profit, as appropriate.

e. Any business entity that fails to comply with the provisions of this section shall be subject to a fine imposed by the New Jersey Election Law Enforcement Commission in an amount to be determined by the commission which may be based upon the amount that the business entity failed to report.

46 (cf: P.L.2007, c.304, s.2)

22. Section 4 of P.L.1974, c.26 (C.19:44A-29) is amended to read as follows:

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3 Except in the case of a candidate, as provided in a. 4 subsection g. of this section, no person, candidate committee or 5 joint candidates committee, political committee, continuing political 6 committee or legislative leadership committee, otherwise eligible to 7 make contributions, shall make any contribution or contributions to 8 a candidate, his campaign treasurer or deputy campaign treasurer, 9 candidate committee, a political party committee, or to any other 10 person or committee, in aid of the candidacy of or in behalf of a 11 candidate for nomination for election for the office of Governor in a 12 primary election or candidates for election to the offices of 13 Governor and Lieutenant Governor in any general election in the 14 aggregate in excess of [\$1,500.00] \$4,900, or in the case of a joint candidates committee when that is the only committee established 15 16 by the candidates, in excess of [\$1,500.00] \$4,900 per candidate in 17 the joint candidates committee, or in the case of a candidate 18 committee and a joint candidates committee when both are 19 established by a candidate, [\$1,500.00] \$4,900 from that candidate. 20 No candidate for nomination for election for the office of Governor 21 in a primary election or candidates for election to the offices of 22 Governor and Lieutenant Governor in any general election and no 23 campaign treasurer or deputy campaign treasurer of such candidate 24 or candidates shall knowingly accept from any person, candidate, 25 candidate committee, joint candidates committee, political 26 committee, continuing political committee or legislative leadership 27 committee any contribution or contributions in aid of the candidacy 28 of or in behalf of such candidate or candidates in the aggregate in 29 excess of [\$1,500.00] \$4,900, or in the case of a joint candidates 30 committee when that is the only committee established by the 31 candidates, in excess of [\$1,500.00] \$4,900 per candidate in the 32 joint candidates committee, or in the case of a candidate committee 33 and a joint candidates committee when both are established by a 34 candidate, [\$1,500.00] \$4,900 from that candidate, in any primary 35 or general election. No provision of this act shall be construed to prohibit a contribution or contributions in the aggregate in aid of the 36 37 candidacy of or in behalf of any candidate for nomination for 38 election to the office of Governor in a primary election not in 39 excess of [\$1,500.00] \$4,900, or in the case of a contribution or 40 contributions by a joint candidates committee when that is the only 41 committee established by the candidates, in excess of [\$1,500.00] 42 \$4,900 per candidate in the joint candidates committee, or in the 43 case of a candidate committee and a joint candidates committee when both are established by a candidate, [\$1,500.00] \$4,900 from 44 45 that candidate, and another contribution or contributions in the 46 aggregate in the aid of the candidacy of or in behalf of any candidates for election to the offices of Governor and Lieutenant 47

- Governor in a general election not in excess of [\$1,500.00] \$4,900,
- 2 or in the case of a contribution or contributions by a joint
- 3 candidates committee when that is the only committee established
- by the candidates, in excess of [\$1,500.00] <u>\$4,900</u> per candidate in
- 5 the joint candidates committee, or in the case of a candidate
- 6 committee and a joint candidates committee when both are
- 7 established by a candidate, [\$1,500.00] \$4,900 from that candidate.
- 8 For the purpose of determining the amount of a contribution to be
- 9 attributed as given by each candidate in a joint candidates
- 10 committee, the amount of the contribution by such a committee
- shall be divided equally among all the candidates in the committee.
 - b. (Deleted by amendment, P.L.1980, c.74.)

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- c. The spouse of any contributor may make a contribution or contributions in the aggregate in aid of the candidacy of or in behalf of a candidate for nomination for election for the office of Governor or candidates for election to the offices of Governor and Lieutenant Governor of up to [\$1,500.00] \$4,900.
- 18 d. No State committee of any political party shall knowingly 19 accept from any person, candidate committee, joint candidates 20 committee, political committee, continuing political committee or 21 legislative leadership committee, any contribution or contributions 22 in the aggregate in aid of the candidacy of or in behalf of candidates 23 for election to the offices of Governor and Lieutenant Governor in a 24 general election in excess of [\$1,500.00] \$4,900, or in the case of a 25 contribution or contributions by a joint candidates committee when 26 that is the only committee established by the candidates, in excess 27 of [\$1,500.00] \$4,900 per candidate in the joint candidates committee, or in the case of a candidate committee and a joint 28 29 candidates committee when both are established by a candidate, 30 [\$1,500.00] \$4,900 from that candidate. A State committee may allocate a contribution of up to [\$1,500.00] \$4,900, and up to 31 [\$1,500.00] \$4,900 of a contribution in excess of [\$1,500.00] 32 33 \$4,900 in aid of the candidacy of or in behalf of such candidates, 34 except that in the case of a contribution from a joint candidates 35 committee when that is the only committee established by the 36 candidates, the amounts which may be so allocated shall be 37 [\$1,500.00] \$4,900 per candidate in the joint candidates committee, 38 and in the case of a candidate committee and a joint candidates 39 committee when both are established by a candidate, the amount 40 which may be so allocated shall be [\$1,500.00] \$4,900 from that 41 candidate. For the purpose of determining the amount of a 42 contribution to be attributed as given by each candidate in a joint 43 candidates committee, the amount of the contribution by such a 44 committee shall be divided equally among all the candidates in the 45 committee. A State committee shall create an account in a national 46 or State bank in behalf of any candidates the committee intends to 47 or does assist for election to the offices of Governor and Lieutenant

- Governor in a general election, shall deposit in such account and report to the Election Law Enforcement Commission the name of the contributor of all moneys accepted or allocated in aid of the candidacy of or in behalf of such candidates, and may make a contribution or contributions from such account in any amount in aid of the candidacy of or in behalf of such candidates. No State committee may make any contribution or contributions in aid of the candidacy of or in behalf of such candidates of moneys not deposited in a bank account pursuant to this subsection, and no State committee may make a contribution or contributions in aid of the candidacy of or in behalf of such candidates of moneys or other thing of value pledged or received in a calendar year in which no gubernatorial election was held.
- e. The county committee of a political party in a county and the municipal committees of that political party in the same county may make an expenditure or expenditures in the aggregate of \$10,000.00 in aid of the candidacy of or in behalf of any candidates for election to the offices of Governor and Lieutenant Governor in a general election. No county committee or municipal committee may transfer or contribute any funds to any such candidate or to such candidates' campaign treasurer or deputy campaign treasurer, or to any political committee supporting such candidates. Candidates or their campaign treasurer or deputy campaign treasurer shall determine the exact amount that individual county committees or municipal committees may contribute in aid of the candidacy of or in behalf of such candidates, and shall file a report of such determination with the Election Law Enforcement Commission no later than the seventh day prior to the general election being funded.
- f. Communications on any subject by a corporation to its stockholders and their families, or by a labor organization to its members and their families, and nonpartisan registration and get-out-the-vote campaigns by a corporation aimed at its stockholders and their families, or by a labor organization aimed at its members and their families, shall not be construed to be in aid of the candidacy of or in behalf of a candidate for election to the office of Governor in any primary election or in behalf of candidates for the offices of Governor and Lieutenant Governor in a general election.
- g. No candidate receiving public funds may make expenditures from his own funds, including any contributions from his own funds, in aid of his candidacy for nomination for election to the office of Governor in excess of \$25,000.00 for the primary election and in aid of the candidacy of candidates for election to the offices of Governor and Lieutenant Governor in excess of \$25,000.00 each for the general election.

As used in this subsection "own funds" means funds to which the candidate is legally and beneficially entitled, but shall not include funds as to which he is a trustee, or funds given or otherwise transferred to the candidate by any person other than the spouse of the candidate for use in aid of his candidacy.

(cf: P.L.2009, c.66, s.18)

- 23. Section 8 of P.L.1974, c.26 (C.19:44A-33) is amended to read as follows:
- 8. a. The campaign treasurer or deputy campaign treasurer of any qualified candidate for nomination for election to the office of Governor in a primary election upon application to the commission shall promptly receive in behalf of the qualified candidate from the fund for election campaign expenses, but not prior to January 1 of the year of the election, moneys in an amount equal to twice the amount of no more than [\$1,500.00] \$4,900 of each contribution deposited in the qualified candidate's primary election bank account described in section 7 of P.L.1974, c.26 (C.19:44A-32), except that no payment shall be made from the fund to any candidate for the first **[**\$50,000.00**]** \$156,000 deposited in the qualified candidate's bank account. The maximum amount which any qualified candidate for nomination for election to the office of Governor in a primary election may receive from the fund for election campaign expenses shall not exceed **[**\$1,350,000**]** \$4,600,000. Applications for payments and payments under this subsection following the date on which a candidate is determined to be a qualified candidate shall be made only on the basis of no less than \$12,500.00 of such contributions.
 - b. The campaign treasurer or deputy campaign treasurer of any qualified candidates for election to the offices of Governor and Lieutenant Governor in a general election upon application to the commission shall promptly receive in behalf of such qualified candidates from the fund for election campaign expenses, but not prior to the primary election, moneys in an amount equal to twice the amount of no more than [\$1,500.00] \$4,900 of each contribution deposited in such qualified candidates' bank account described in section 7 of P.L.1974, c.26 (C.19:44A-32), except that no payment shall be made from the fund to any candidates for the first [\$50,000.00] \$156,000 deposited in such qualified candidates' bank account.

The maximum amount which any qualified candidates for election to the offices of Governor and Lieutenant Governor in a general election may receive from the fund for election campaign expenses shall not exceed [\$3,300,000] \$10,500,000. Applications for payments and payments under this subsection following the date on which joint candidates are determined to be qualified candidates shall be made only on the basis of no less than \$12,500.00 of such contributions.

46 (cf: P.L.2009, c.66, s.21)

24. (New section) ²[a. The Election Law Enforcement 1 Commission shall create and maintain a database containing 2 information that business entities are required to disclose and report 3 4 to the commission or to the State Treasurer pursuant to section 7 of 5 P.L.2004, c.19 (C.19:44A-20.8), section 7 of P.L.2005, c.51 (C.19:44A-20.19), and section 3 of P.L.2005, c.271 (C.19:44A-6 7 20.27), concerning contributions made by the business entity and 8 any contribution made during the duration of a public entity 9 contract held by the business entity.

b. **]**² Notwithstanding the provisions of any law, rule, or regulation to the contrary, a business entity that fails to disclose a contribution or the existence of a public contract shall be subject to a fine of not less than \$250.

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> 25. (New section) Notwithstanding the provisions of any law, rule, or regulation to the contrary, any local ordinance, resolution, or regulation, as may be appropriate, adopted by a county, municipality, independent authority, board of education, or fire district pursuant or prior to section 1 of P.L.2005, c.271 (C.40A:11-51), limiting the awarding of public contracts therefrom to business entities that have made a contribution pursuant to "The New Jersey Campaign Contributions and Expenditures Reporting Act," P.L.1973, c.83 (C.19:44A-1 et seq.) and limiting the contributions that the holders of a contract can make during the term of a contract, shall cease to be in effect and shall expire on the effective date of this act, P.L., c. (pending before the Legislature as this bill). The awarding of public contracts by a county, municipality, independent authority, board of education, or fire district shall be in compliance with the provisions of sections 3 through 11 of P.L.2004, c.19 (C.19:44A-20.4 through C.19:44A-20.12), sections 2 and 3 of P.L.2005, c.271 (C.19:44A-20.26 and C.19:44A-20.27), and any other applicable provision of current law.

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26. (New section) Whenever any candidate, as defined in paragraph (1) of subsection c. of section 3 of P.L.1973, c.83 (C.19:44A-3), declares a candidacy for any election and establishes a candidate committee, a joint candidates committee, or both, as the case may be, for the purpose of receiving contributions and making expenditures in connection with that election, the candidate shall only accept from each entity permitted to make contributions to the candidate an amount not greater than the maximum contribution limit permitted by law to be made by the entity to the candidate for that election, even if the candidate declares a candidacy and establishes the committee or committees before the election year in which the candidate will run for office. No entity shall make additional contributions to a candidate for any election beyond the maximum contribution permitted by law.

- 27. Section 2 of P.L.1973, c.83 (C.19:44A-2) is amended to read as follows:
- 2. It is hereby declared to be in the public interest and to be the policy of the State to limit political contributions and to require the reporting of [all] contributions received and expenditures made to aid or promote the nomination, election or defeat of any candidate for public office or to aid or promote the passage or defeat of a public question in any election and to require the reporting of [all] contributions received and expenditures made to provide political information on any candidate for public office, or on any public question.

12 (cf: P.L.1993, c.65, s.1)

- 28. Section 3 of P.L.1973, c.83 (C.19:44A-3) is amended to read as follows:
- 16 3. As used in this act, unless a different meaning clearly appears from the context:
 - a. (Deleted by amendment, P.L.1993, c.65.)
 - b. (Deleted by amendment, P.L.1993, c.65.)
 - c. The term "candidate" means: (1) an individual seeking election to a public office of the State or of a county, municipality or school district at an election; except that the term shall not include an individual seeking party office; (2) an individual who shall have been elected or failed of election to an office, other than a party office, for which he sought election and who receives contributions and makes expenditures for any of the purposes authorized by section 17 of P.L.1993, c.65 (C.19:44A-11.2) during the period of his service in that office; and (3) an individual who has received funds or other benefits or has made payments solely for the purpose of determining whether the individual should become a candidate as defined in paragraphs (1) and (2) of this subsection.
 - d. The terms "contributions" and "expenditures" include all loans and transfers of money or other thing of value to or by any candidate, candidate committee, joint candidates committee, political committee, independent expenditure committee, political party committee or legislative leadership committee, and all pledges or other commitments or assumptions of liability to make any such transfer; and for purposes of reports required under the provisions of this act shall be deemed to have been made upon the date when such commitment is made or liability assumed.
 - e. The term "election" means any election described in section4 of this act.
- f. The term "paid personal services" means personal, clerical, administrative or professional services of every kind and nature including, without limitation, public relations, research, legal, canvassing, telephone, speech writing or other such services,

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performed other than on a voluntary basis, the salary, cost or consideration for which is paid, borne or provided by someone other than the committee, candidate or organization for whom such services are rendered. In determining the value, for the purpose of reports required under this act, of contributions made in the form of paid personal services, the person contributing such services shall furnish to the treasurer through whom such contribution is made a statement setting forth the actual amount of compensation paid by said contributor to the individuals actually performing said services for the performance thereof. But if any individual or individuals actually performing such services also performed for the contributor other services during the same period, and the manner of payment was such that payment for the services contributed cannot readily be segregated from contemporary payment for the other services, the contributor shall in his statement to the treasurer so state and shall either (1) set forth his best estimate of the dollar amount of payment to each such individual which is attributable to the contribution of his paid personal services, and shall certify the substantial accuracy of the same, or (2) if unable to determine such amount with sufficient accuracy, set forth the total compensation paid by him to each such individual for the period of time during which the services contributed by him were performed. If any candidate is a holder of public office to whom there is attached or assigned, by virtue of said office, any aide or aides whose services are of a personal or confidential nature in assisting him to carry out the duties of said office, and whose salary or other compensation is paid in whole or part out of public funds, the services of such aide or aides which are paid for out of public funds shall be for public purposes only; but they may contribute their personal services, on a voluntary basis, to such candidate for election campaign purposes.

- g. (Deleted by amendment, P.L.1983, c.579.)
- h. The term "political information" means any statement including, but not limited to, press releases, pamphlets, newsletters, advertisements, flyers, form letters, Internet or digital advertisements, or radio or television programs or advertisements which reflects the opinion of the members of the organization on any candidate or candidates for public office, on any public question, or which contains facts on any such candidate, or public question whether or not such facts are within the personal knowledge of members of the organization.
- i. The term "political committee" means any two or more persons acting jointly, or any corporation, partnership, or any other incorporated or unincorporated association which is organized to, or does, aid or promote the nomination, election or defeat of any candidate or candidates for public office, or which is organized to, or does, aid or promote the passage or defeat of a public question in any election, if the persons, corporation, partnership or incorporated or unincorporated association raises or expends \$2,400 or more to

1 so aid or promote the nomination, election or defeat of a candidate 2 or candidates or the passage or defeat of a public question; provided 3 that for the purposes of this act, the term "political committee" shall 4 not include a "continuing political committee," as defined by 5 subsection n. of this section, a "political party committee," as 6 defined by subsection p. of this section, a "candidate committee," as 7 defined by subsection q. of this section, a "joint candidates 8 committee," as defined by subsection r. of this section, a 9 "legislative leadership committee," as defined by subsection s. of 10 this section, or an "independent expenditure committee," as defined 11 by subsection t. of this section.

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- The term "public solicitation" means any activity by or on behalf of any candidate, political committee, continuing political committee, candidate committee, joint candidates committee, leadership committee, independent expenditure legislative committee, or political party committee whereby either (1) members of the general public are personally solicited for cash contributions not exceeding \$20.00 from each person so solicited and contributed on the spot by the person so solicited to a person soliciting or through a receptacle provided for the purpose of depositing contributions, or (2) members of the general public are personally solicited for the purchase of items having some tangible value as merchandise, at a price not exceeding \$20.00 per item, which price is paid on the spot in cash by the person so solicited to the person so soliciting, when the net proceeds of such solicitation are to be used by or on behalf of such candidate, political committee, continuing political committee, candidate committee, joint candidates committee, legislative leadership committee, independent expenditure committee, or political party committee.
- k. The term "testimonial affair" means an affair of any kind or nature including, without limitation, cocktail parties, breakfasts, luncheons, dinners, dances, picnics or similar affairs directly or indirectly intended to raise campaign funds in behalf of a person who holds, or who is or was a candidate for nomination or election to a public office in this State, or directly or indirectly intended to raise funds in behalf of any political party committee or in behalf of a political committee, continuing political committee, candidate committee, joint candidates committee, independent expenditure committee, or legislative leadership committee.
- l. The term "other thing of value" means any item of real or personal property, tangible or intangible, but shall not be deemed to include personal services other than paid personal services.
 - m. The term "qualified candidate" means:
- (1) Joint candidates for election to the offices of Governor and Lieutenant Governor whose names appear on the general election ballot; who have deposited and expended [\$150,000.00] \$490,000 pursuant to section 7 of P.L.1974, c.26 (C.19:44A-32); and who, not later than September 1 preceding a general election in which the

offices of Governor and Lieutenant Governor are to be filled, (a) notify the Election Law Enforcement Commission in writing that the candidates intend that application will be made on the candidates' behalf for monies for general election campaign expenses under subsection b. of section 8 of P.L.1974, c.26 (C.19:44A-33), and (b) sign a statement of agreement, in a form to be prescribed by the commission, to participate in interactive gubernatorial election debates under the provisions of sections 9 through 11 of P.L.1989, c.4 (C.19:44A-45 through C.19:44A-47);

- (2) Joint candidates for election to the offices of Governor and Lieutenant Governor whose names do not appear on the general election ballot; who have deposited and expended [\$150,000.00] \$490,000 pursuant to section 7 of P.L.1974, c.26 (C.19:44A-32); and who, not later than September 1 preceding a general election in which the offices of Governor and Lieutenant Governor are to be filled, (a) notify the Election Law Enforcement Commission in writing that the candidates intend that application will be made on the candidates' behalf for monies for general election campaign expenses under subsection b. of section 8 of P.L.1974, c.26 (C.19:44A-33), and (b) sign a statement of agreement, in a form to be prescribed by the commission, to participate in interactive gubernatorial election debates under the provisions of sections 9 through 11 of P.L.1989, c.4 (C.19:44A-45 through C.19:44A-47); or
- (3) Any candidate for nomination for election to the office of Governor whose name appears on the primary election ballot; who has deposited and expended [\$150,000.00] \$490,000 pursuant to section 7 of P.L.1974, c.26 (C.19:44A-32); and who, not later than the last day for filing petitions to nominate candidates to be voted upon in a primary election for a general election in which the office of Governor is to be filled, (a) notifies the Election Law Enforcement Commission in writing that the candidate intends that application will be made on the candidate's behalf for monies for primary election campaign expenses under subsection a. of section 8 of P.L.1974, c.26 (C.19:44A-33), and (b) signs a statement of agreement, in a form to be prescribed by the commission, to participate in two interactive gubernatorial primary debates under the provisions of sections 9 through 11 of P.L.1989, c.4 (C.19:44A-45 through C.19:44A-47); or
- (4) Any candidate for nomination for election to the office of Governor whose name does not appear on the primary election ballot; who has deposited and expended [\$150,000.00] \$490,000 pursuant to section 7 of P.L.1974, c.26 (C.19:44A-32); and who, not later than the last day for filing petitions to nominate candidates to be voted upon in a primary election for a general election in which the office of Governor is to be filled, (a) notifies the Election Law Enforcement Commission in writing that the candidate intends

that application will be made on the candidate's behalf for monies for primary election campaign expenses under subsection a. of section 8 of P.L.1974, c.26 (C.19:44A-33), and (b) signs a statement of agreement, in a form to be prescribed by the commission, to participate in two interactive gubernatorial primary debates under the provisions of sections 9 through 11 of P.L.1989, c.4 (C.19:44A-45 through C.19:44A-47).

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n. The term "continuing political committee" means any group of two or more persons acting jointly, or any corporation, partnership, or any other incorporated or unincorporated association, including a political club, political action committee, civic association or other organization, which in any calendar year contributes or expects to contribute at least \$5,500 to the aid or promotion of the candidacy of an individual, or of the candidacies of individuals, for elective public office, or the passage or defeat of a public question or public questions, and which may be expected to make contributions toward such aid or promotion or passage or defeat during a subsequent election, provided that the group, corporation, partnership, association or other organization has been determined to be a continuing political committee under subsection b. of section 8 of P.L.1973, c.83 (C.19:44A-8); provided that for the purposes of this act, the term "continuing political committee" shall not include a "political party committee," as defined by subsection p. of this section, a "legislative leadership committee," as defined by subsection s. of this section, or an "independent expenditure committee," as defined by subsection t. of this section.

o. The term "statement of agreement" means a written declaration, by a candidate for nomination for election to the office of Governor, or by joint candidates for election to the offices of Governor and Lieutenant Governor who intend that application will be made on behalf of the candidate for the office of Governor to receive monies for the primary election or on behalf of the candidates for the office of Governor and the office of Lieutenant Governor for general election campaign expenses under subsection a. or subsection b., respectively, of section 8 of P.L.1974, c.26 (C.19:44A-33), that the candidates undertake to abide by the terms of any rules established by any private organization sponsoring a gubernatorial primary or general election debate, as appropriate, to be held under the provisions of sections 9 through 11 of P.L.1989, c.4 (C.19:44A-45 through C.19:44A-47) and in which the candidates are to participate. The statement of agreement shall include an acknowledgment of notice to the candidates who sign it that failure on the candidates' part to participate in any of the gubernatorial debates may be cause for the termination of the payment of such monies on the candidates' behalf and for the imposition of liability for the return to the commission of such monies as may previously have been so paid.

p. The term "political party committee" means the State committee of a political party, as organized pursuant to R.S.19:5-4, any county committee of a political party, as organized pursuant to R.S.19:5-3, or any municipal committee of a political party, as organized pursuant to R.S.19:5-2.

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- q. The term "candidate committee" means a committee established pursuant to subsection a. of section 9 of P.L.1973, c.83 (C.19:44A-9) for the purpose of receiving contributions and making expenditures.
- 10 The term "joint candidates committee" means a committee established pursuant to subsection a. of section 9 of P.L.1973, c.83 11 12 (C.19:44A-9) by at least two candidates for the same elective public offices in the same election in a legislative district, county, 13 14 municipality or school district, but not more candidates than the 15 total number of the same elective public offices to be filled in that election, for the purpose of receiving contributions and making 16 17 expenditures. For the purpose of this subsection: the offices of 18 member of the Senate and members of the General Assembly shall 19 be deemed to be the same elective public offices in a legislative 20 district; the offices of member of the board of chosen freeholders and county executive shall be deemed to be the same elective public 21 22 offices in a county; and the offices of mayor and member of the 23 municipal governing body shall be deemed to be the same elective 24 public offices in a municipality.
 - s. The term "legislative leadership committee" means a committee established, authorized to be established, or designated by the President of the Senate, the Minority Leader of the Senate, the Speaker of the General Assembly or the Minority Leader of the General Assembly pursuant to section 16 of P.L.1993, c.65 (C.19:44A-10.1) for the purpose of receiving contributions and making expenditures.
- 31 32 The term "independent expenditure committee" means a 33 person organized under section 527 of the federal Internal Revenue Code (26 U.S.C. s.527) or under paragraph (4) ¹or paragraph (6) ¹ of 34 35 subsection (c) of section 501 of the federal Internal Revenue Code 36 (26 U.S.C. s.501) that does not fall within the definition of any other organization subject to the provisions of P.L.1973, c.83 37 38 (C.19:44A-1 et seq.), that Lengages in influencing or attempting to 39 influence the outcome of any election or the nomination, election, 40 or defeat of any person to any State or local elective public office, 41 or the passage or defeat of any public question, legislation, or 42 regulation, or in providing political information on any candidate or 43 public question, legislation, or regulation, and raises or expends 44 \$3,000 or more in the aggregate for any such purpose annually, but 45 does not coordinate its activities with any candidate or political 46 party as determined by the Election Law Enforcement Commission 47 pursuant to the provisions of section 11 of P.L.2019, c.124

1 (C.19:44A-3.1) <u>makes independent expenditures in excess of</u> 2 <u>\$7,500, in the aggregate per election.</u>

3 u. The term "electioneering communication" means any 4 communication [made within the period beginning on January 1 of 5 an election year and the date of the election and refers to: (1) a 6 clearly identified candidate for office and promotes or supports a 7 candidate for that office or opposes a candidate for that office, 8 regardless of whether the communication expressly advocates a 9 vote for or against a candidate; or (2) a public question and 10 promotes or supports the passage or defeat of that question, 11 regardless of whether the communication expressly advocates a 12 vote for or against the passage of the question. The term includes 13 communications published in any newspaper or periodical; 14 broadcast on radio, television, or the Internet or digital media, or 15 any public address system; placed on any billboard, outdoor facility, button, motor vehicle, window display, poster, card, 16 17 pamphlet, leaflet, flyer, or other circular; or contained in any direct 18 mailing, robotic phone calls, or mass e-mails **1** made within 30 days 19 of a primary election and made within 60 days of a municipal, 20 runoff, school board, special or general election, that mentions a 21 clearly identified candidate and expressly supports or opposes that 22 candidate or, by virtue of the communication, is the functional 23 equivalent of express advocacy, meaning the communication is 24 unable to be interpreted by a reasonable person in any other way 25 than the communication is supporting or opposing the candidate. 26 An electioneering communication includes any communication that 27 clearly identifies a public question or referendum, or is the 28 functional equivalent of express advocacy, meaning the 29 communication is unable to be interpreted by a reasonable person in 30 any other way than the communication is supporting or opposing 31 the public question or referendum.

v. The term "independent expenditure" means an **[**expenditure by a person expressly advocating, or the functional equivalent thereof, the election or defeat of: (1) a clearly identified candidate that is not made in concert or cooperation with or at the request or suggestion of the candidate, the candidate's committee, a political party committee, or an agent thereof; or (2) a public question, legislation, or regulation, that is not made in concert or cooperation with or at the request or suggestion of the sponsors, organizers, or committee supporting or opposing the question, legislation, or regulation, a political party, or agents thereof. The "functional equivalent" of expressly advocating means specific advocacy that can be interpreted by a reasonable person as advocating the election or defeat of a candidate, or the passage or defeat of a public question, legislation, or regulation, taking into account whether the communication involved mentions a candidate, a political party, or a challenger to a candidate, or takes a position on a candidate's character, qualifications, or fitness for office, or that can be

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interpreted by a reasonable person as taking a position on the merits of a public question, legislation, or regulation, or taking a position in favor or against the passage or defeat of a public question, legislation, or regulation expenditure, which is not coordinated with a candidate or political party, and is made for the purpose of expressly advocating the election or defeat of a clearly identified candidate, or that amounts to the functional equivalent of express advocacy. The term "independent expenditure" also includes an expenditure made for the purpose of expressly advocating the passage or defeat of a public question or referendum, or that amounts to the functional equivalent of express advocacy. An independent expenditure qualifies as the functional equivalent of express advocacy if it can only be interpreted by a reasonable person as advocating the election or defeat of a candidate or the passage or defeat of a public question or referendum, taking into consideration whether the communication mentions a candidate, public question, or referendum and discusses a candidate's character, qualifications, fitness for office, position on an issue, or in the case of a public question or referendum, its merits or lack thereof. (cf: P.L.2019, c.124, s.1)

29. Section 21 of P.L.1993, c.65 (C.19:44A-8.1) is amended to read as follows:

21. a. Each political committee, as defined in subsection i. of section 3 of P.L.1973, c.83 (C.19:44A-3), which aids or promotes the nomination for election or the election of a candidate or the passage or defeat of a public question, each independent expenditure committee, as defined in subsection t. of section 3 of P.L.1973, c.83 (C.19:44A-3), each continuing political committee as defined in subsection n. of section 3 of P.L.1973, c.83, and each legislative leadership committee as defined in subsection s. of section 3 of P.L.1973, c.83, shall submit to the commission a statement of registration which includes:

- (1) the complete name or identifying title of the committee and the general category of entity or entities, including but not limited to business organizations, labor organizations, professional or trade associations, candidate for or holder of public office, political party, ideological grouping or civic association, the interests of which are shared by the leadership, members, or financial supporters of the committee;
- (2) the mailing address of the committee and the name and resident address of a resident of this State who shall have been designated by the committee as its agent to accept service of process; and
- (3) a descriptive statement prepared by the organizers or officers of the committee that identifies (a) the names and mailing addresses of the persons having control over the affairs of the committee,

1 including but not limited to persons in whose name or at whose 2 direction or suggestion the committee solicits funds, and persons 3 participating in any decision to make a contribution of such funds to 4 any candidate, political committee or continuing political 5 committee and, in the case of an independent expenditure 6 committee, any decision to [expend funds for the purpose of 7 influencing or attempting to influence the outcome of any election 8 or the nomination, election, or defeat of any person to State or local 9 elective public office or the passage or defeat of any public 10 question, legislation, or regulation, or in providing political 11 information on any candidate or public question, legislation, or 12 regulation make an independent expenditure; (b) the name and mailing address of any person not included among the persons 13 14 identified under subparagraph (a) of this paragraph who, directly or 15 through an agent, participated in the initial organization of the committee; (c) in the case of any person identified under 16 17 subparagraph (a) or subparagraph (b) who is an individual, the 18 occupation of that individual, the individual's home address, and the 19 name and mailing address of the individual's employer, or, in the 20 case of any such person which is a corporation, partnership, 21 unincorporated association, or other organization, the name and 22 mailing address of the organization; and (d) any other information 23 which the Election Law Enforcement Commission may, under such 24 regulations as it shall adopt pursuant to the provisions of the 25 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), require as being material to the fullest possible disclosure of 26 27 the economic, political and other particular interests and objectives 28 which the committee has been organized to or does advance. The 29 commission shall be informed, in writing, of any change in the 30 information required by this paragraph within three days of the 31 occurrence of the change. Legislative leadership committees shall 32 be exempt from the requirements of subparagraphs (a), (b) and (c) 33 of this paragraph. 34

b. After submission of a statement of registration to the commission pursuant to this section, the committee shall use the complete name or identifying title on all documents submitted to the commission, in all solicitations for contributions, in all paid media advertisements purchased or paid for by the committee in support of or in opposition to any candidate or public question, and in all contributions made by the committee to candidates or other committees and, in the case of an independent expenditure committee, any decision to [expend funds for the purpose of influencing or attempting to influence the outcome of any election or the selection, nomination, election, or defeat of any person to State or local elective public office or the passage or defeat of any public question, legislation, or regulation, or in providing political information on any candidate or public question, legislation, or regulation.

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- c. Each report of contributions under section 8 of P.L.1973, 1 2 c.83 (C.19:44A-8) by a political committee, continuing political 3 committee, independent expenditure committee, or legislative 4 leadership committee required under subsection a. of this section to 5 submit a statement of registration shall include, in the case of each 6 contributor who is an individual, the home address of the individual 7 if different from the individual's mailing address, or, in the case of 8 any contributor which is an organization, any information, in 9 addition to that otherwise required, which the Election Law 10 Enforcement Commission may, under such regulations as it shall 11 adopt pursuant to the provisions of the "Administrative Procedure 12 Act," P.L.1968, c.410 (C.52:14B-1 et seq.), require as being 13 material to the fullest possible disclosure of the economic, political 14 and other particular interests and objectives which the contributing 15 organization has been organized to or does advance.
 - d. Any political committee, continuing political committee, independent expenditure committee, or legislative leadership committee may at any time apply to the commission for approval of an abbreviation or acronym of its complete, official name or title for its exclusive use on documents which it shall submit to the commission. Upon verification that the abbreviation or acronym has not been approved for such use by any other political committee, continuing political committee, independent expenditure committee, or legislative leadership committee, the commission shall approve the abbreviation or acronym for such use by the applicant committee, and the committee, and any individual, corporation, partnership, membership organization or incorporated or unincorporated association which, under the provisions of P.L.1973, c.83 (C.19:44A-1 et al.), submits any documents to the commission containing a reference to that committee, shall thereafter use that approved abbreviation or acronym in documents submitted to the commission. The commission shall, during its regular office hours, maintain for public inspection in its offices a current alphabetically arranged list of all such approved abbreviations and acronyms, indicating for each the name of the committee for which it stands, and shall make copies of the list available upon request.
 - e. No foreign national, government, instrumentality, or agent may register as an independent expenditure committee for the purpose of making independent expenditures in any State or local election.
 - (cf: P.L.2019, c.124, s.3)

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43 44 30. Section 10 of P.L.1973, c.83 (C.19:44A-10) is amended to

read as follows:

10. Each political party committee shall, on or before July 1 in each year, designate a single organizational treasurer and an organizational depository and shall, not later than the tenth day after

the designation of the organizational depository file the name and address of that depository, and of the organizational treasurer, with the Election Law Enforcement Commission.

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Every political committee may designate a chairman of the committee, but no person serving as the chairman of a political party committee or a legislative leadership committee shall be eligible to be appointed or to serve as the chairman of a political committee. Every political committee shall, not later than the date on which it first receives any contribution or makes or incurs any expenditure in the furtherance or aid of the election or defeat of any candidate or the passage or defeat of any public question, appoint a single campaign treasurer and designate a campaign depository, but no person serving as the chairman of a political party committee or a legislative leadership committee shall be eligible to be appointed or to serve as the campaign treasurer of a political committee. Not later than the tenth day after the initial designation of the campaign depository, the committee shall file the name and address of the depository, and of the campaign treasurer, with the Election Law **Enforcement Commission.**

Every independent expenditure committee may designate a chairman of the committee, but no person serving as the chairman of a political party committee or a legislative leadership committee shall be eligible to be appointed or to serve as the chairman of an independent expenditure committee. No candidate or holder of public office, directly or indirectly, shall establish, authorize the establishment of, maintain, or participate in the management or control of any independent expenditure committee. independent expenditure committee, not later than the date on which it first receives any contribution or makes or incurs any independent expenditure [for the purpose of influencing or attempting to influence the outcome of any election or the nomination, election, or defeat of any person to State or local elective public office or the passage or defeat of any public question, legislation, or regulation, or providing political information on any candidate or public question, legislation, or regulation], shall appoint a single organizational treasurer and designate an organizational depository, but no person serving as the chairman of a political party committee or a legislative leadership committee shall be eligible to be appointed or to serve as the organizational treasurer of an independent expenditure committee. Not later than the 10th day after the initial designation of the organizational depository, the committee shall file the name and address of the depository, and of the organizational treasurer, with the Election Law Enforcement Commission.

Every continuing political committee shall, not later than the date on which it first receives any contribution or makes or incurs any expenditure in the furtherance or aid of the election or defeat of any candidate or the passage or defeat of any public question,

appoint a single organizational treasurer and designate an organizational depository, provided that no person who is the chairman of a political party committee or a legislative leadership committee shall be eligible to be appointed or to serve as the organizational treasurer of a continuing political committee. Not later than the tenth day after the initial designation of the organizational depository, the committee shall file the name and address of the depository, and of the organizational treasurer, with the Election Law Enforcement Commission.

Every legislative leadership committee shall, not later than the date on which it first receives any contribution or makes or incurs any expenditure in the furtherance or aid of the election or defeat of any candidate or the passage or defeat of any public question, appoint a single organizational treasurer and designate an organizational depository. Not later than the tenth day after the initial designation of the organizational depository, the committee shall file the name and address of the depository, and of the organizational treasurer, with the Election Law Enforcement Commission.

Each organizational treasurer of a State political party committee or a legislative leadership committee shall be a trained treasurer, pursuant to subsection g. of section 6 of P.L.1973, c.83 (C.19:44A-6), or shall acquire such training within 90 days of appointment as an organizational treasurer. An organizational treasurer of any other political party committee or a continuing political committee or an independent expenditure committee and a campaign treasurer of a political committee may be a trained treasurer.

An organizational treasurer of a political party committee, a continuing political committee, an independent expenditure committee, or a legislative leadership committee and a campaign treasurer of a political committee may appoint deputy organizational or campaign treasurers as may be required and may designate additional organizational or campaign depositories. Such committees shall file the names and addresses of such deputy treasurers and additional depositories with the Election Law Enforcement Commission not later than the fifth day after their appointment or designation, respectively.

Any political party committee, any political committee, any independent expenditure committee, any continuing political committee, and any legislative leadership committee may remove its organizational or campaign treasurer or deputy treasurer. In the case of the death, resignation or removal of its organizational or campaign treasurer, the committee shall appoint a successor as soon as practicable and shall file his name and address with the Election Law Enforcement Commission within three days.

46 (cf: P.L.2019, c.124, s.4)

- 1 31. Section 2 of P.L.1995, c.391 (C.19:44A-22.3) is amended to read as follows:
- 3 Whenever a candidate committee, joint candidates 2. a. 4 committee, political committee, continuing political committee, 5 independent expenditure committee, political party committee or 6 legislative leadership committee, or any group other than such a 7 committee, or any person makes, incurs or authorizes an 8 expenditure for the purpose of financing a communication aiding or 9 promoting the nomination, election or defeat of any candidate or 10 providing political information on any candidate which is an 11 expenditure that the committee, group or person is required to 12 report to the Election Law Enforcement Commission pursuant to 13 P.L.1973, c.83 (C.19:44A-1 et seq.), the communication shall 14 clearly state the name and business or residence address of the 15 committee, group or person, as that information appears on reports 16 filed with the commission, and that the communication has been 17 financed by that committee, group or person.

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- b. Whenever a candidate committee, joint candidates committee, political committee, continuing political committee, independent expenditure committee, political party committee or legislative leadership committee, or any group other than such a committee, or any person makes, incurs or authorizes an expenditure for the purpose of financing a communication aiding the passage or defeat of any public question or providing political information on any public question, or **[**aiding the passage or defeat of legislation or regulation as an independent expenditure in the case of an independent expenditure committee, which is an expenditure that the committee, group or person is required to report to the Election Law Enforcement Commission pursuant to P.L.1973, c.83 (C.19:44A-1 et seq.), the communication shall clearly state the name and business or residence address of the committee, group or person, as that information appears on reports filed with the commission, and that the communication has been financed by that committee, group or person.
 - c. A communication that is financed by an independent expenditure committee or by any person, not acting in concert with a candidate or any person or committee acting on behalf of a candidate, shall contain a clear and conspicuous statement that the expenditure was not made with the cooperation or prior consent of, or in consultation with or at the request or suggestion of, any such candidate, person or committee.
- d. Any person who accepts compensation from a committee, group or individual described in subsection a. or b. of this section for the purpose of printing, broadcasting, or otherwise disseminating to the electorate a communication shall require the committee, group, or individual to file a copy of the statement of registration required to be filed with the Election Law Enforcement

- Commission pursuant to section 21 of P.L.1993, c.65 (C.19:44A-1
- 2 8.1) and shall maintain a record of the transaction which shall
- 3 include an exact copy of the communication and a statement of the
- 4 number of copies made or the dates and times that the
- 5 communication was broadcast or otherwise transmitted, and the
- 6 name and address of the committee, group or individual paying for
- 7 the communication. The record shall be maintained on file at the
- 8 principal office of the person accepting the communication for at
- 9 least two years and shall be available for public inspection during
- 10 normal business hours.

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- As used in this section, "communication" means a press release, pamphlet, flyer, form letter, sign, billboard, paid advertisement printed in any newspaper or other publication or broadcast on radio or television, or telephone call featuring a recorded message, or any other form of advertising, including Internet and digital advertising, directed to the electorate.
- The provisions of this section shall not be construed to apply to any bona fide news item or editorial contained in any publication of bona fide general circulation.
- g. (1) A person who violates a provision of this section shall be subject to the civil penalties provided in section 22 of P.L.1973, c.83 (C.19:44A-22).
- (2) A person who, with intent to injure anyone or to conceal wrongdoing, purposely falsifies, conceals or misrepresents information required by this section to be disclosed or maintained on file is guilty of a crime of the fourth degree.
- 27 The Election Law Enforcement Commission promulgate rules and regulations pursuant to the "Administrative
- 28 29 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to effectuate
- the purpose of this section. The commission may, by regulation, 30
- exempt from the provisions of this section small, tangible items of 31
- 32 de minimis value which are commonly used in campaigns to convey
- 33 a political message, including, but not limited to, buttons, combs,
- 34 and nail files. The commission may also, by regulation, exempt
- from the provisions of this section advertising space purchased by a 35
- 36 candidate committee, joint candidates committee, political
- 37 continuing political committee, political party committee,
- 38 committee, legislative leadership committee or other person, in a
- 39 political program book distributed at a fund-raising event if the
- 40 financial transaction is otherwise subject to disclosure.
- 41 exemption granted by the commission with respect to any item shall 42 not relieve the committee, group or individual making an
- 43 expenditure therefor from any applicable campaign finance
- 44 reporting requirements.
- 45
- In addition, the commission shall have the authority to provide,

by regulation, that a communication need not include the address of

47 the committee, group or person financing the communication in

circumstances where the name of a committee, group or person 2 would be sufficient to identify it from the commission's records. 3

(cf: P.L.2019, c.124, s.10)

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- 32. Section 17 of P.L.1993, c.65 (C.19:44A-11.2) is amended to read as follows:
- a. All contributions received by a candidate, candidate 17. committee, a joint candidates committee or a legislative leadership committee shall be used only for the following purposes:
 - (1) the payment of campaign expenses;
- (2) contributions to any charitable organization described in section 170(c) of the Internal Revenue Code of 1954, as amended or modified, or nonprofit organization which is exempt from taxation under section 501(c) of the Internal Revenue Code of 1954, except any charitable organization of which the candidate or a member of the candidate's immediate family is a paid officer, director or employee or receives compensation for goods or services provided to the organization;
- (3) transmittal to another candidate, candidate committee, or joint candidates committee, or to a political committee, continuing political committee, legislative leadership committee or political party committee, for the lawful use by such other candidate or committee;
- (4) the payment of the overhead and administrative expenses related to the operation of the candidate committee or joint candidates committee of a candidate or a legislative leadership committee;
 - (5) the pro rata repayment of contributors; or
- (6) the payment of ordinary and necessary expenses of holding public office.

As used in this subsection, "campaign expenses" means any expense incurred or expenditure made by a candidate, candidate committee, joint candidates committee or legislative leadership committee for the purpose of paying for or leasing items or services used in connection with an election campaign, other than those items or services which may reasonably be considered to be for the personal use of the candidate, any person associated with the candidate or any of the members of a legislative leadership committee; and "member of the candidate's immediate family" means the candidate's spouse, child, parent, or sibling, and the child, parent, or sibling of the candidate's spouse.

- b. No contribution received by a candidate or by the candidate committee or joint candidates committee of a candidate may be used for the payment of the expenses arising from the furnishing, staffing or operation of an office used in connection with that person's official duties as an elected public official.
- c. Any funds remaining in the campaign depository of a candidate's candidate committee or joint candidates committee upon

the death of the candidate shall be used only for one or more of the purposes established in subsection a. of this section by the committee's organizational treasurer or deputy treasurer or whoever has control of the depository upon the death of the candidate.

- d. Expenses incurred by the holder of a public office or a candidate for child care may be paid from campaign contributions received pursuant to P.L.1973, c.83 (C.19:44A-1 et seq.) only if the expenses are for providing care for the well-being and protection of the child outside of the home, in a child care facility, or in the home of the office holder or candidate. Eligible expenses shall be those that result directly from activities in which the office holder or candidate engages for the purposes of holding public office or of a campaign for public office, and would not have otherwise been incurred but for those activities. Child care expenses shall not include payments to a member of the office holder's or candidate's household.
- e. Expenses incurred by the holder of a public office or a candidate or committee for litigation or legal costs arising from campaign activities shall be permitted to be paid from campaign contributions received pursuant to P.L.1973, c.83 (C.19:44A-1 et seq.).

The Election Law Enforcement Commission shall promulgate regulations regarding eligible expenses and shall provide written guidance upon request from an office holder or candidate prior to the expense being incurred or after the expense is incurred.

(cf: P.L.2020, c.102, s.1)

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33. (New section) Notwithstanding any provision of P.L.1973, c.83 (C.19:44A-1 et seq.), or any other law, rule, or regulation to the contrary, the two major political parties in this State and their respective county political party committees shall be permitted to create a segregated depository account, separate from any campaign depository account, to be deemed as the "housekeeping account." The purpose of the housekeeping account shall be to pay eligible expenses for non-political purposes of the State political party committee or county political party committee including, but not limited to, legal activity, accounting, compliance, human resources, collective bargaining, capital expenses such as mortgage payments, rent, utilities, and taxes, and expenses related to county, State, or national political party conventions. The two major political parties in this State and their respective county political party committees shall be permitted to raise funds for deposit into the housekeeping account, except that the maximum contribution or limit on the funds raised from any given person, candidate, or committee shall be equivalent to '[double] half' the amounts established under P.L.1973, c.83 (C.19:44A-1 et seq.) for the State committee of a political party or the county committee of a political party. Gubernatorial campaigns shall be permitted to utilize the funds

deposited in a political party housekeeping account established under this section for any non-political expenditures incurred following the election in which the gubernatorial candidates participated, and those non-political expenditures shall not be considered an in-kind contribution. ¹Each State political party committee and each county political party committee establishing a housekeeping account as provided under this section shall file with the Election Law Enforcement Commission a report of all contributions received for the housekeeping account in excess of \$200 and of all expenditures made from the account. The reports shall contain the same information and shall be filed in the same schedule as the reports of campaign contributions and expenditures required to be filed by political party committees pursuant to subsection c. of section 8 of P.L.1973, c.83 (C.19:44A-8).1

34. (New section) Within one year following the effective date of this act, P.L. , c. (pending before the Legislature as this bill), the Election Law Enforcement Commission shall make technical updates to its campaign contributions and expenditures reporting database to improve the performance and usability of the database. The Legislature shall appropriate to the Election Law Enforcement Commission any funds necessary for the implementation of this section.

35. (New section) Any enforcement action brought by the Election Law Enforcement Commission for any violations of P.L.1973, c.83 (C.19:44A-1 et seq.) shall be subject to a statute of limitations of two years following the occurrence of the alleged violation. The statute of limitations provided in this section shall apply retroactively to any alleged violations occurring prior to the effective date of this act, P.L., c. (pending before the Legislature as this bill).

¹[36. Section 6 of P.L.1973, c.83 (C.19:44A-6) is amended to read as follows:

6. a. The commission shall appoint a full-time executive director, legal counsel and hearing officers, all of whom shall serve at the pleasure of the commission and shall not have tenure by reason of the provisions of chapter 16 of Title 38 of the Revised Statutes. The commission shall also appoint such other employees as are necessary to carry out the purposes of this act, which employees shall be in the classified service of the civil service and shall be appointed in accordance with and shall be subject to the provisions of Title 11, Civil Service. Notwithstanding any provision of this subsection to the contrary, following the date of enactment of P.L. , c. (pending before the Legislature as this bill), the executive director shall be appointed by the Governor, with the advice and consent of the Senate, and shall serve at the pleasure of

- the Governor. The executive director shall receive an annual salary 1 2 to be fixed and established by the Governor, which shall not exceed 3 \$175,000, and shall devote their entire time and attention to the 4 duties of the office. If an executive director has not been confirmed
- 5 by the Senate, the Governor may appoint an acting executive 6 director to temporarily fill the role.

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- b. It shall be the duty of the commission to enforce the provisions of this act, to conduct hearings with regard to possible violations and to impose penalties; and for the effectual carrying out of its enforcement responsibilities the commission shall have the authority to initiate a civil action in any court of competent jurisdiction for the purpose of enforcing compliance with the provisions of this act or enjoining violations thereof or recovering any penalty prescribed by this act. The commission shall promulgate such regulations and official forms and perform such duties as are necessary to implement the provisions of this act. Without limiting the generality of the foregoing, the commission is authorized and empowered to:
 - (1) Develop forms for the making of the required reports;
- (2) Prepare and publish a manual for all candidates, political committees and continuing political committees, prescribing the requirements of the law, including uniform methods of bookkeeping and reporting and requirements as to the length of time that any person required to keep any records pursuant to the provisions of this act shall retain such records, or any class or category thereof, or any other documents, including canceled checks, deposit slips, invoices and other similar documents, necessary for the compilation of such records;
 - (3) Develop a filing, coding and cross-indexing system;
- (4) Permit copying or photo-copying of any report required to be submitted pursuant to this act as requested by any person;
- (5) Prepare and make available for public inspection summaries of all said reports grouped according to candidates, parties and issues, containing the total receipts and expenditures, and the date, name, address and amount contributed by each contributor;
- (6) Prepare and publish, prior to May 1 of each year, an annual report to the Legislature;
- (7) Ascertain whether candidates, committees, organizations or others have failed to file reports or have filed defective reports; extend, for good cause shown, the dates upon which reports are required to be filed; give notice to delinquents to correct or explain defects; and make available for public inspection a list of such delinquents;
- (8) Ascertain the total expenditures for candidates and determine whether they have exceeded the limits set forth in this act; notify candidates, committees or others if they have exceeded or are about to exceed the limits imposed;

(9) Hold public hearings, investigate allegations of any violations of this act, and issue subpense for the production of documents and the attendance of witnesses;

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- (10) Forward to the Attorney General or to the appropriate county prosecutor information concerning any violations of this act which may become the subject of criminal prosecution or which may warrant the institution of other legal proceedings by the Attorney General.
- c. The commission shall take such steps as may be necessary or appropriate to furnish timely and adequate information, in appropriate printed summaries and in such other form as it may see fit, to every candidate or prospective candidate for public office who becomes or is likely to become subject to the provisions of this act, and to every treasurer and depository duly designated under the provisions of this act, informing them of their actual or prospective obligations and responsibilities under this act. Such steps shall include, but not be limited to, furnishing to every person on whose behalf petitions of nomination are filed for any public office a copy of such printed summary as aforesaid, which shall be furnished to such person by the commission through the public official charged with the responsibility of receiving and accepting such petitions of nomination, at the time when such petitions are filed. commission shall also make available copies of such printed summary to any other person requesting the same. The commission shall also take such steps as it may deem necessary or effectual to disseminate among the general public such information as may serve to guide all persons who may become subject to the provisions of this act by reason of their participation in election campaigns or in the dissemination of political information, for the purpose of facilitating voluntary compliance with the provisions and purposes of this act. In the dissemination of such information, the commission shall to the greatest extent practicable enlist the cooperation of commercial purveyors, within and without the State, of materials and services commonly used for political campaign purposes.
- d. If the nomination for or election to any public office or party position becomes void under the terms of subsection c. of section 21 of this act, the withholding or revocation of his certificate of election, the omission of his name from the ballot or the vacation of the office into which he has been inducted as a result of such void election, as the case may be, shall be subject to the provisions of chapter 3, articles 2 and 3, of this Title (R.S.19:3-7 et seq.).
- e. The commission shall be assigned suitable quarters for the performance of its duties hereunder.
- f. The commission through its legal counsel is authorized to render advisory opinions as to whether a given set of facts and circumstances would constitute a violation of any of the provisions of this act, or whether a given set of facts and circumstances would

render any person subject to any of the reporting requirements of this act.

Unless an extension of time is consented to by any person requesting an advisory opinion, the commission shall render its advisory opinion within 10 days of receipt of the request therefor. Failure of the commission to reply to a request for an advisory opinion within the time so fixed or agreed to shall preclude it from instituting proceedings for imposition of a penalty upon any person for a violation of this act arising out of the particular facts and circumstances set forth in such request, except as such facts and circumstances may give rise to a violation when taken in conjunction with other facts and circumstances not set forth in such request.

g. The commission shall establish a training program for campaign treasurers and organizational treasurers and shall make the training program available through its Internet site within one year of the effective date of this act, P.L.2004, c.22.

(cf: P.L.2004, c.22, s.1) $]^1$

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¹36. Section 5 of P.L.1973, c.83 (C.19:44A-5) is amended to read as follows:

5. a. There is hereby created a commission consisting of four members which shall be designated as the New Jersey Election Law Enforcement Commission. The members shall be appointed by the Governor by and with the advice and consent of the Senate for a term of 3 years, beginning on July 1 and ending June 30, except as hereinafter provided. The Governor shall designate one commission members to serve as chairman of the commission. No more than two members shall belong to the same political party, and no person holding a public office or an office in any political party shall be eligible for appointment to the commission. [Of the members initially appointed, two shall be appointed for a term of 3 years, one for a term of 2 years and one for a term of 1 year. **I** Each member shall serve until his successor has been appointed and qualified. In case of a vacancy, however, the successor shall be appointed in like manner for the unexpired term only. The members shall [serve without compensation, but shall be reimbursed for necessary expenses incurred in the performance of their duties under this act I receive a salary of \$30,000 annually. For the purpose of complying with provisions of Article V, Section IV, paragraph 1 of the New Jersey Constitution, the Election Law Enforcement Commission is hereby allocated within the Department of Law and Public Safety; but, notwithstanding said allocation, the commission shall be independent of any supervision or control by the department or by any board or officer thereof, it being the intention of this act that the assignment, direction, discipline and supervision of all the

employees of the commission shall be so far as possible, and except as otherwise provided in this act, fully determined by the commission or by such officers and employees thereof to whom the commission may delegate the powers of such assignment, direction, discipline and supervision.

Notwithstanding any provision of subsection a. of this section, or any other law, rule, or regulation to the contrary, within 90 days following the enactment date of this act, P.L. , c. (pending before the Legislature as this bill), the Governor shall directly appoint four members to the commission, not more than two of whom shall be of the same political party, and the terms of office of the members of the commission currently serving shall expire upon the Governor's appointment of the new members. No person holding a public office or an office in any political party shall be eligible for appointment to the commission. Of the four new members directly appointed by the Governor pursuant to this subsection, two members who shall not be of the same political party shall be appointed for a term of 3 years, and two members who shall not be of the same political party shall be appointed for a term of 2 years. Upon the expiration of the initial term of each member appointed pursuant to this subsection, members of the commission shall be appointed pursuant to subsection a. of this section.1

(cf: P.L.1983, c.579, s.9)

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37. Section 1 of P.L.2005, c.271 (C.40A:11-51) is repealed.

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38. This act shall take effect on January 1, 2023, except that sections 1 through 9, sections 22 and 23, sections 26 through 31, and section 33 shall take effect after the 2023 primary election and shall apply to the 2023 general election, unless a later date is specified, and all elections thereafter.

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Establishes "Elections Transparency Act;" requires reporting of campaign contributions in excess of \$200; increases contribution limits; concerns independent expenditure committees, certain business entity contributions, and certain local provisions; requires appropriation.